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Children and Young People Overview and Scrutiny Committee

Tuesday, 29 March 2011 at 7.00 pm

Committee Rooms 1 and 2, Brent Town Hall, Forty Lane, Wembley, HA9 9HD

Membership:

| Members | First alternates | Second alternates |
|---------|------------------|-------------------|
| | <u> </u> | |

Councillors: Councillors: Councillors:

Gladbaum (Chair) S Choudhary A Choudry Matthews (Vice-Chair) Clues Allie

Aden Mistry Mitchell Murray Green Sneddon Ashraf Harrison Hirani Hossain Hector Daly Denselow Oladapo Mashari Long HM Patel Baker Kansagra

Statutory Co-optees Non-statutory Co-optees Observers
Mrs Shabna Abbasi Mrs Hawra Imame Mr A Carter

Mrs Shabna Abbasi Mrs Hawra Imame Mr A Carter
Dr Nanda Kumar Dr J Levison Ms J Cooper
Vacancy Mrs L Gouldbourne

Vacancy Ms C Jolinon
Mr B Patel

Brent Youth Parliament representatives

representatives

For further information contact: Toby Howes, Senior Democratic Services Officer 020 8937 1307, toby.howes@brent.gov.uk

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The press and public are welcome to attend this meeting



Agenda

Introductions, if appropriate.

Apologies for absence and clarification of alternate members

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|------|---|---------|
| 1 | Declaration of personal and prejudicial interests | |
| | Members are invited to declare at this stage of the meeting any relevant financial or other interest in the items on the agenda. | |
| 2 | Deputations (if any) | |
| 3 | Minutes of the last meeting held on 10 February 2011 | 1 - 8 |
| | The minutes are attached. | |
| 4 | Matters arising (if any) | |
| 5 | Education standards in Brent 2010 | 9 - 40 |
| | This report outlines key trends in education standards for 2010 achieved by schools in Brent at the end of each key stage. | |
| 6 | Update on implementing the new policy for allocation of early years full time places | 41 - 74 |
| | This report includes two relevant reports that were considered by the Executive on 15 February 2010 and 18 October 2010 respectively. | |
| 7 | Restructuring of Children' Centre buildings and provision in Brent | 75 - 84 |
| | This report was presented to the Executive in January 2011 and the recommendations were accepted. | |
| 8 | Children and Young People Overview and Scrutiny Work Programme | 85 - 92 |
| | The Work Programme is attached. | |
| 9 | Date of next meeting | |

The next meeting of the Children and Young People Overview and Scrutiny meeting will be determined at the Council meeting in May 2011.

10 Any other urgent business

Notice of items raised under this heading must be given in writing to the Democratic Services Manager or his representative before the meeting in accordance with Standing Order 64.



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- The meeting room is accessible by lift and seats will be provided for members of the public.
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MINUTES OF THE CHILDREN AND YOUNG PEOPLE OVERVIEW AND SCRUTINY COMMITTEE Thursday, 10 February 2011 at 7.00 pm

PRESENT: Councillor Gladbaum (Chair) and Councillors Aden, Harrison, Hector, Oladapo and HM Patel and Mrs Hawra Imame, Dr Levison, Ms J Cooper, Ms C Jolinon and Brent Youth Parliament representatives

Apologies for absences were received from: Mrs Shabna Abassi and Dr Kumar

1. Declaration of personal and prejudicial interests

None declared.

2. Minutes of the last meeting held on 9 December 2010

RESOLVED:-

that the minutes of the last meeting held on 9 December 2010 be agreed as an accurate record of the meeting.

3. Matters arising

My Place Project

The Chair asked for an update with regard to the My Place Project. In reply, Councillor Arnold (Lead Member for Children and Families) explained that the business case was about to be submitted and the outcome with regard to the funding bid would be decided soon after.

16-19 Agenda

Councillor Hector sought clarification with regard to funding avenues for those over 19 years of age. In reply, Councillor Arnold advised that the Young People's Learning Agency was responsible for funding of 16-19 year olds, whilst for those over 19 years the Skills Funding Agency was the relevant authority. Members noted that the council did have a responsibility for those over 19 years who were vulnerable or have learning disabilities. In addition, the council provided the Brent Adult and Community Education Service (BACES) for this age group and the council also worked in partnership with colleges. Councillor Arnold agreed to clarify this matter further with Councillor Hector directly.

Andrew Davies (Policy Officer, Strategy, Partnerships and Improvement) advised that efforts continued to be made to encourage parents to become involved in the task working group led by Nicole Rush (Community Safety Officer, Environment and Neighbourhood Services), looking at improving safety around schools.

Genny Renard (Interim Head of Community Safety Team, Strategy, Partnerships and Improvement) added that meetings with parents had been offered during the evenings, mornings and also during the weekend, however there had been little take up so far. London boroughs as a whole were experiencing similar problems and changes were being considered to simplify arrangements to increase parents' involvement. Genny Renard advised that Transport for London would continue to provide funding next year although it had been reduced by 40%.

Ms J Cooper reported that Oliver Goldsmith Primary School had been successful in involving parents to address road safety issues and children had given presentations to parents at the school on this matter. Councillor Arnold agreed to put forward Oliver Goldsmith Primary School's initiative as a good example to the Primary Headteachers Group.

4. Children's safeguarding services in Brent

Graham Genoni (Assistant Director - Children's Social Care, Children and Families) and Elzanne Hook (Head of Looked After Children Services, Children and Families) gave a presentation to Members on this item. Graham Genoni began by outlining the Children's Social Care structure, explaining that it was a comparatively large service area of approximately 450 staff and held a significant budget. One of the key aims was to increase the number of Brent Council foster carers which would also save the council money as it would reduce the need to rely on foster agencies who charged higher fees. Graham Genoni then provided information on the Brent Locality Service which worked with children in need, child protection, children in care and initiated care proceedings. Members heard that the worker allocated at the point of referral would remain with the child throughout their involvement with the service. The service now benefitted from being 100% permanently staffed in contrast to 30% two years ago and other social services units had experienced similar increases in permanent staff. The Children in Care unit consisted of two teams of young children in care and two teams of older children in care and cared for children unable to return to their parents and unaccompanied young people seeking asylum. Children were supported until they were 21 years of age or 24 of they were in full time education and the unit also provided an expert service for court proceedings. The unit was 90% staffed with council employed qualified social workers.

Graham Genoni explained that since the Baby P case in Haringey, social care activity nationally had risen considerably. Brent had experienced a 25% increase in referrals between 2008/09 and 2010/11 compared to 17.3% nationally and a 55% increase in children becoming subjects of child protection plans as of April 2010 compared to a 33% increase nationally. Of the referrals, the council had achieved 88% of initial assessments being completed on time as against a target of 75%, 87% of core assessments completed on time against a 80% target and a national average of 70%, 87% of child protection investigations progressed to conference

within timescale against a national average of 66% and a 17% re-referrals rate against a national average of 24%. The figures illustrated that the council was performing well, including in comparison with other London boroughs and that it had improved significantly in the last two years. In terms of child protection plans, there was a high rate of emotional abuse which was linked with domestic violence between partners. The child protection plan figures were similar to the council's statistical neighbours and although the number had peaked in August 2010 at 271, there were no signs that numbers were falling to any significant extent.

Elzanne Hook then provided Members with details of Looked After Children (LAC) information and advised that the number of LAC had increased to 376 compared to 350 in December 2009 and this was in line with the increase in referrals. The increase in legal proceedings meant rising costs which placed considerable pressure on the budget. Elzanne Hook advised that 9.2% of LAC children had three or more placements in two years against a national average of 10.9% and 11.9% for Brent's statistical neighbours. This meant that children in the council's care had more time to build an attachment with their carers. The committee noted that 100% of LAC reviews had been carried out in time, whilst 12% and 9% of children had been placed for adoption in 2008/09 and 2009/10 respectively against a national average of 8%. Elzanne Hook advised that in terms of translational adoptions, there was a shortage of prospective adopters in Brent to meet needs, however efforts would always be made to find adopters in within the child's birth or extended family in the first instance. Members heard that 44% of LAC were placed in the borough and 55% outside, whilst there had been an increase of children placed with in-house foster carers of 19% in December 2010 compared to December 2009 and a 21% increase in children placed with family and friends in the same years. Encouragingly, 85% of those aged 19 were in education, employment or training as compared to 61% in December 2009 and this was 20% higher than Brent's statistical neighbours, whilst 23 young people were currently at university.

With the approval of the Chair, Councillor S Choudhary asked officers why emotional abuse of children was high and was this mainly due to parental neglect.

During discussion by the committee, Dr Levison enquired whether streamlining was taking place in respect of working with outside agencies. Ms J Cooper asked whether the number of referrals of children with Special Educational Needs (SEN) was in proportion to those who had no SEN. Mrs Hawra Imame enquired what factors were taken into consideration with regard to finding suitable adopters.

Councillor Hector reported of a foster carer who had informed her of late payments or payments never made due to the correct paperwork not being in place and she enquired whether this remained an issue. Councillor Oladapo enquired whether certain trends and patterns had been identified in respect of emotional abuse of children. In noting the rising number of child protection plans, Councillor Ashraf enquired if there was a specific strategy to address this.

The Chair sought details of the steps taken to achieve 100% permanent staff of qualified social workers in respect of the Brent Locality Service. With regard to the lack of in-house foster carers, the Chair commented that this issue was often raised by the Fostering Panel of which she was a member and she asked that councillors and officers promote the cause of recruiting more foster carers.

In reply to the issues raised, Graham Genoni advised that the effectiveness of working with other agencies and partners varied, with a strong partnership existing with the police and schools which was much more effective than before. Working with health partners was complicated by the structural changes currently taking place in the NHS and the lack of stability in the present situation made effective partnership working more difficult. Graham Genoni stated that the reasons why 100% permanent staff had been achieved in the Brent Locality Service could be attributed to the strength and effectiveness of the local social work model, with the idea of being based in the community they worked in and the reduced commuting times appealing to social workers. Other reasons included financial incentives in certain areas, better publicity of what the council did and its successes, sound support of newly qualified social workers and the current economic situation making permanent employment contracts more desirable. Graham Genoni added that the council had gained a good reputation in child protection arrangements and was informing other local authorities about these. Members heard that the high emotional abuse of children could be explained by the large increase in domestic violence between the child's parents or through parental neglect and efforts were being made to improve parenting skills. Abuse was also often linked to poverty, poor housing and substances misuse. Graham Genoni acknowledged that the Fostering Service had not always been as effective as it is now in addition the reliance on independent agencies had sometimes impacted upon timely payments to in-house foster carers. However, a detailed improvement programme had since been implemented and in-house foster carers now received better support and the number of such carers was increasing.

Graham Genoni advised that there was likely to be under reporting of referrals in respect of vulnerable children which would include children with SEN, however the Children with Disabilities Team was joining Children's Social Care which would facilitate a more joined-up and focused approach in addressing this. He advised that there was always an increase in child protection plans after a high profile case such as Baby P and like the rest of the UK, there were no signs of the number of plans falling. There was some debate over what the appropriate care threshold should be and consideration needed to be given as to what the right balance was, whilst cost pressures also needed to be taken into consideration.

Elzanne Hook advised that faith, mother tongue, ethnicity and a whole range of other factors were taken into consideration along with a comprehensive profiling of the child when identifying appropriate adopters.

5. Children in care council - Care in Action

Anne Edwards (Improving Outcomes Manager, Children and Families) introduced the young people in council care to the committee and explained that the presentation would describe the work undertaken by Brent Care in Action (BCIA).

The young people then took it in turns to give a presentation to Members. The committee heard that BCIA consisted of a group of young people in care and care leavers who met twice a month to discuss ways of improving the care system. BCIA was used as a vehicle to help achieve priorities and outcomes in the Brent Children and Young People's Plan 2009-2011, these being:-

- Children and young people will remain safe and protected
- Excellent education and training is available for all children and young people
- Access to the very best opportunities in and out of school

BCIA aimed to encourage young people to take an active part in shaping the services they use to improve outcomes for those in care, provide a forum for them to express their views and influence services and support they receive and develop a partnership with councillors, directors and service managers to work together in ensuring a better experience of being in care. Members' attention was drawn to the number of BCIA objectives as set out in the presentation and it was noted that there were 14 young people, eight male and six female, involved in BCIA, with an age range of 12 to 20 years. The committee then heard details of BCIA's representation at local and regional level, the various consultations it was involved in, learning and development events and building partnerships. As well as the main BCIA, there was also a junior BCIA for children aged 7 to 11 years and a Brent Afghani Youth group, a group of Afghani males aged 15 to 17 years in care who met monthly. The presentation was concluded by outlining BCIA's intended areas for development, which included the development of care leavers' forum/group, training for young people and sustaining membership.

The Chair welcomed representatives of BCIA to the meeting, stating that they had been invited to address the committee to give an insight into the activities being undertaken by looked after children in council care, of which there were 376 in Brent. She reminded Members that all councillors had a role as corporate parents with responsibilities for looked after children and a key council objective was to improve the service in this area.

6. Impact of domestic violence on children and young people

Genny Renard gave a presentation to the committee on domestic violence and childhood. She began by stating that a multi agency forum worked to identify children who were at most risk which was higher where there was domestic violence and this was more prevalent in lower income households. Members heard that domestic violence could take many forms or criminal types identified by the police and could range from property damage and common assault to murder. In the three most recent domestic violence cases of murder in Brent, none of those involved had been known to the council or its partners. Domestic violence could also be of an emotional nature rather than physical and could include for example controlling behaviour, whilst familial violence was also increasing, in particular involving sons attacking mothers. There was no substantive piece of work on the number of children estimated to have witnessed domestic violence in the UK, but the best estimate was around 1.2 million children a year. However, Royal College of Psychiatry research found that children who have witnessed violence were more likely to be either abusers or victims themselves during their adult life and often females ended up with a partner who abused them. Whilst most children would make every effort to ensure they did not make the same mistakes as their parents, they often grew up feeling anxious and depressed and found it more difficult to get on with other people. Other research also suggested that primary school age children may have trouble with school work and in one study, 40% had lower reading abilities than children from non-violent homes. Genny Renard advised that there was a common link between domestic violence and child abuse and Home Office statistics revealed that amongst victims of child abuse, 40% reported domestic violence and 70% of abusive partners were also abusive fathers. Children who witnessed domestic violence also added 12% extra costs to the NHS for physical treatment and 40% to the mental health budget.

Genny Renard then informed Members of the work of the Brent Community Safety Partnership Unit, which included training teachers and providing learning packs, working closely with Children and Families, GPs and providing a 24 hour helpline to the police and other professionals. The unit also trained the Crown Prosecution Service and magistrates and domestic violence courts had a 40% higher conviction rate than standard courts as victims were more willing to go through the entire legal process. A Violence Against Women strategy was also being developed.

The Chair thanked Genny Renard for the presentation and asked that an update on this issue be provided at a future meeting.

7. School places in Brent - verbal update

Graham Genoni reported that there had been some improvement in respect of school places in primary schools and there were 411 children without a place at school against 460 vacancies. An additional 135 places would be provided by five primary schools although 90 of these would be on a temporary basis. There were a handful of children not placed for each secondary school year, however it was anticipated that they would be placed within four weeks and five schools currently had vacancies. Graham Genoni advised that a common reason for children not being placed was because they had just moved to Brent.

The Chair commented that some planning applications due to be determined shortly would increase the capacity of some schools and she requested that school places remain as a permanent item on the agenda for this committee.

8. Children and Young People Overview and Scrutiny Work Programme

The following requests were made to be added to the work programme within the current cycle:-

- Brent Music Service working with schools
- Welsh Harp Environmental Educational Centre working with schools
- The work of Family Support Services
- Steps being taken to help children who were underachieving

In respect of the last request above, Andrew Davies advised that an analysis of school exam results was reported to the committee on an annual basis.

9. Date of next meeting

It was noted that the next meeting of the Children and Young People Overview and Scrutiny Committee meeting was scheduled for Tuesday, 29 March 2011 at 7.00 pm.

10. Any other urgent business

Brent Youth Parliament

The Brent Youth Parliament had held elections on 29 January attended by 60 members and also by councillors. A new Chair had been elected for a two year term and five Executive portfolios had been also been created. A theme for a new campaign was also under consideration and the top ten themes would be identified on 11 February and the final decision would be made at the next Brent Youth Parliament meeting. Members noted that Brent Youth Parliament had attended New Years Day parade where significant funds had been raised. Brent Youth Parliament membership was very diverse and it would continue to try and protect services for young people and highlight their needs and councillors and officers were encouraged to consult with them and young people to help achieve this.

The meeting closed at 9.10 pm

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Children and Families Overview and Scrutiny Committee

Tuesday 29th March 2011

Report from the Director of Children and Families Department

For Action/Information * delete as necessary

Wards Affected: ALL

Report Title: Education Standards in Brent 2010

1.0 Summary

1.1 This report outlines key trends in education standards for 2010 achieved by schools in Brent at the end of each key stage.

2.0 Recommendations

2.1 That the committee notes and comments upon the information provided in the attached report.

3.0 Detail

3.1 The detail is set out in the attached report.

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Education Standards in Brent 2010

Final - March 2011

Queries about this document should be addressed to:

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Education Standards in Brent 2010

1.0 This report outlines key trends in education standards for 2010 achieved by schools in Brent at the end of each key stage.

2.0 Summary of assessments and expectations

This chart summarises the assessments for each stage up to Key Stage 5:

Table 1

| Key Stage | Age at end of key stage | Assessment | Expectation / Key performance measure |
|---|-------------------------|---|--|
| Early Years Foundation Stage (EYFS) | 5 | EYFS practitioners carry out observations and assessments of pupils in Nursery and Reception classes across six areas of learning. At the end of Reception, teachers record their judgements on pupils' attainment for the Early Years Foundation Stage Profile. A ninepoint scale is used to assess each strand of each area of learning. Children with six or more points in all scales are working securely within the Early Learning Goals. | Children should be working securely within the Early Learning Goals. The main indicator of success is the percentage of children achieving 78+ points across all areas of learning with at least 6+ in each strand of Communication, Language and Literacy (CLL) and in Personal, Social and Emotional Development (PSED). The other main indicator relates to the narrowing of the gap between the achievement of the lowest performing 20% of children and the rest. |
| | | There are 13 assessment areas covering the six areas of learning, namely Personal, Social and Emotional Development (PSED); Communication, Language and Literacy (CLL); Problem-solving, Reasoning and Numeracy; Knowledge and Understanding of the World; Physical Development; Creative Development. | |
| Key Stage 1 | 7 | Teachers assess pupils' attainment in reading, writing, mathematics and science using National Curriculum levels and sub- levels. | Pupils should achieve at least Level 2. Attainment at Level 2b+ is a key predictor of attainment at Level 4+ at the end of Key Stage 2. |
| Key Stage 2 | 11 | Tests in English and mathematics using National Curriculum levels. | Schools and the LA set statutory targets for 2010 based on the percentage of pupils: |

| Key Stage | Age at end of key stage | Assessment | Expectation / Key performance measure |
|-------------|-------------------------|--|--|
| | | | achieving Level 4+ in English and mathematics combined making at least 2 levels of progress from Key Stage 1 in English and in mathematics. Statutory targets were set for 2011. This requirement of LAs has been removed and no statutory targets have been set for 2012. |
| Key Stage 3 | 14 | Teacher assessment only in English, mathematics and science using National Curriculum levels. | Statutory targets are no longer required. Based on teacher assessment, the main performance indicators are achievement at: Level 5+ and Level 6+ in each of English, mathematics and science |
| Key Stage 4 | 16 | GCSE examinations or equivalent. | Schools and the LA set statutory targets for 2010 based on the percentage of students: • achieving 5+ A*- C grades (including English and mathematics) at GCSE • making the equivalent of 3 levels of progress from Key Stage 2 in each of English and mathematics Statutory targets were set for 2011. This requirement of LAs has been removed and no statutory targets have been set for 2012. |
| Key Stage 5 | 19 | Level 1 (qualifications equivalent to five GCSEs D-G) Level 2 (qualifications equivalent to five GCSEs A*-C) Level 3 (qualifications equivalent to two A levels A-E) | No statutory targets; National Indicators set out expectations of LAs for achievement at Levels 2 and 3 by age 19. The LA sets targets for Level 3 Average Points Score (APS) per learner, Level 3 APS per entry and the ALPS value-added grade. The LA will also set targets for success rates. |

3.0 Executive Summary

3.1 <u>Early Years Foundation Stage (EYFS)</u>

3.1.1 Standards remain well below national averages and the gap between the lowest performing 20% of children and the rest is still wider than the national gap, although this gap has narrowed.

3.2 Key Stage 1

3.2.1 Attainment at Level 2+ and Level 2b+ remains below national averages at all levels and in all subjects, although attainment improved in reading and writing.

3.3 Key Stage 2

3.3.1 Attainment at Level 4+ in English and mathematics combined is above the national average, as is the percentage of pupils making two levels of progress from Key Stage 1 in English and in mathematics.

3.4 Key Stage 3

3.4.1 The analysis of performance for this key stage is inconclusive, as the data available to the local authority is incomplete.

3.5 Key Stage 4

3.5.1 Standards at Key Stage 4 remain high and above the national average. The proportion of students making expected progress in English and in mathematics remains high.

3.6 Key Stage 5

- 3.6.1 The Level 3 average point score per candidate increased significantly in 2010, by just over one A Level grade. It is above the London average for the first time and less than one grade below the national average.
- 3.6.2 The Level 3 average point score per entry increased significantly and remains above the national average.
- 3.6.3 A Level value-added is above the national average.

4.0 Further detail

4.1 Early Years Foundation Stage (EYFS)

- 4.1.1 Standards remain well below national averages. In 2010, attainment fell in all six areas of learning and the gap between Brent and national averages widened.
- 4.1.2 The key indicator used by the national agencies is the percentage of children scoring 78+ points across all areas of learning, including 6+ points in PSED and CLL. Against this measure, attainment fell by 2 ppts from 2009.
- 4.1.3 Girls continued to outperform boys and the gap between the two widened slightly in 2010. The performance of Black Caribbean and White British children improved by 2ppts and 4ppts respectively but the performance of all other groups of children declined. The performance of children of Somali and White Other heritage was particularly low.
- 4.1.4 The second key indicator is the gap in attainment between the lowest performing 20% of children and the rest. This has narrowed by 4ppts from the published figures for 2009 but is still wider than the national gap.
- 4.1.5 Possible reasons for this situation are:
- schools have put in place very robust systems for completion of the EYFS Profile and the moderation of assessment, and this may have resulted in some overly cautious judgements.
- there has been a strong focus on supporting children working within points 1-3, possibly resulting in less attention being given to children with 4/5 points, who might then have gained 6+ points
- high staff mobility in the EYFS has resulted in some inexperienced staff completing the EYFS Profile
- staff from some schools did not attend EYFS Profile training
- in some schools, less attention is given by senior leaders to the EYFS than to key stages 1 and 2.
- 4.1.6 The actions the School Improvement Service (SIS) has taken to address this are:
- a newly established Quality Improvement (QI) Team completes monitoring forms for all settings in order to identify underachievement, and to provide support and challenge according to need
- the schools which have the lowest attaining 20% of children have been identified in order to:
 - ensure appropriate levels of support are in place
 - identify and support clusters of feeder PVI settings and childminders linked to these schools
 - monitor the impact of additional support
 - identify children who have not taken up either the 3 or 4 year old offer
- the lowest performing 20% of children in each locality are analysed by ethnicity and gender (the two most significant factors) in order to target support
- work has been undertaken with heads of Children's Centres to support identified settings within their localities
- there is an increased focus on children attaining 4/5 points in order to accelerate their progress
- self-evaluation guidance has been produced by the QI team and is being used to improve the quality of selfevaluation by settings to inform action to secure improvement

- updated assessment guidance was produced in February 2011 to support the tracking of progress in the EYFS and additional data has been provided by the LA to support data analysis in the EYFS
- headteachers have been advised to keep staffing as stable as possible in the EYFS
- the QI manager for the SIS has provided briefings for primary headteachers, assessment co-ordinators, and the EY team to improve their understanding of the significance of the threshold criteria
- moderation meetings for all practitioners have been introduced and there are continuing courses for EYFS leaders, practitioners new to the EYFS and NQTs
- work has been undertaken with the support of the National Strategies EYFS team to help to identify good practice and disseminate this more widely.

Graph 1

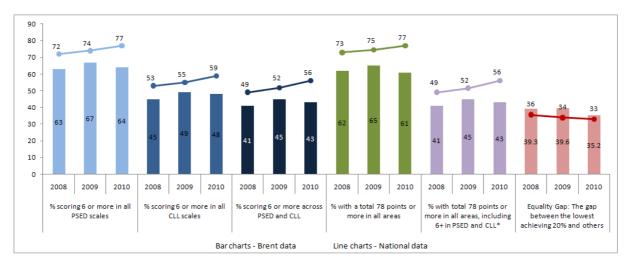


Table 2

| | | | , | | | |
|--|------|---------------------|------|--|--|--|
| % scoring 78+ points in all areas, inc. 6+ points in | ' | Brent | | | | |
| PSED and CLL | 2010 | Change since '09 | 2010 | | | |
| Male | 37 | ↓ 2pp | 47 | | | |
| Female | 50 | ↓ 1pp | 65 | | | |
| FSM | 34 | ↓ 1pp | 40 | | | |
| No FSM | 46 | ↓ 3pp | 59 | | | |
| EAL | 38 | ↓ 5pp | 47 | | | |
| English | 50 | 个 1pp | 58 | | | |
| Asian or Asian British, Indian heritage | 44 | ↓ 9pp | 60 | | | |
| Asian or Asian British, Pakistani heritage | 40 | ↓ 6pp | 44 | | | |
| Black or Black British, African heritage | 39 | ↓ 2pp | 49 | | | |
| Black or Black British, Caribbean heritage | 45 | 个 2pp | 50 | | | |
| Black or Black British, Somali heritage | 33 | ↓ 4pp | - | | | |
| White, British heritage | 57 | 个 4pp | 58 | | | |
| White, Other heritage | 35 | ↓ 3pp | 49 | | | |
| All pupils | 43 | ↓ 2pp | 56 | | | |

This group is below the Brent average

This group is above the Brent average

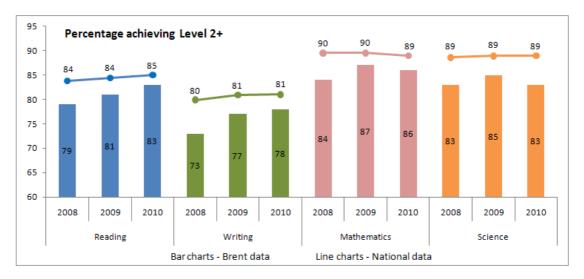
Table 3

| | % | at 78 poin | nt across FS | P | % At 78 points and 6+ in all PSE and CLL | | | | | |
|--|------|------------|--------------|------|--|------|------|------|--|--|
| EYFSP | 2007 | 2008 | 2009 | 2010 | 2007 | 2008 | 2009 | 2010 | | |
| Asian or Asian British, Indian heritage | 60 | 71 | 73 | 66 | 26 | 52 | 53 | 44 | | |
| Asian or Asian British, Pakistani heritage | 42 | 52 | 61 | 61 | 18 | 36 | 46 | 40 | | |
| Black or Black British, African heritage | 42 | 56 | 65 | 58 | 16 | 33 | 41 | 39 | | |
| Black or Black British, Caribbean heritage | 51 | 63 | 62 | 60 | 22 | 39 | 43 | 45 | | |
| Black or Black British, Somali heritage | 37 | 53 | 60 | 53 | 13 | 28 | 37 | 33 | | |
| White, British heritage | 77 | 79 | 83 | 77 | 48 | 56 | 53 | 57 | | |
| White, other heritage | 40 | 55 | 59 | 51 | 54 | 36 | 38 | 35 | | |
| Brent | 53 | 62 | 65 | 61 | 29 | 41 | 45 | 43 | | |
| National | 71 | 73 | 75 | 77 | 46 | 49 | 52 | 56 | | |

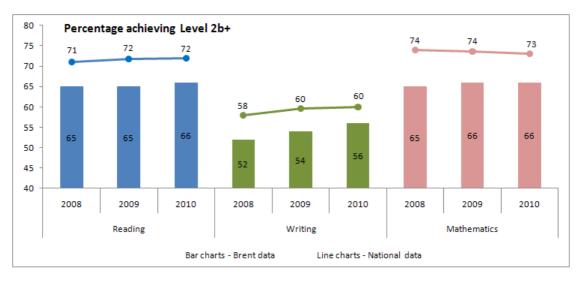
4.2 Key Stage 1

- 4.2.1 Attainment at Level 2+ (the key national benchmark) remains below national averages at all levels and in all subjects. At Level 2+, standards rose in reading (†2ppts) and writing (†1ppt) in 2010 but dipped by 1ppt in mathematics and 2ppts in science. Attainment at Level 2b+ is a key predictor of attainment at Level 4+ at the end of Key Stage 2. This remains below the national averages, although it rose in reading and writing, by 1ppt and 2ppts respectively and in mathematics remained steady. Attainment at Level 3, although still below national averages, rose in all subjects, narrowing the gap between Brent and national averages.
- 4.2.2 The attainment of girls continues to be higher than that of boys at Level 2+ and 2b+ in all subjects. At Level 3, the performance of boys is better than that of girls in mathematics and science. However, both boys and girls in Brent did not perform as well as boys and girls nationally, although the gap between the Brent and national averages for boys is narrower than the gap for girls.
- 4.2.3 FSM pupils in Brent performed as well or better than FSM pupils nationally in all subjects and at all levels. Non-FSM pupils did not perform as well as non-FSM pupils nationally. In Brent, the attainment of FSM pupils continues to be below that of non-FSM pupils at all levels and in all subjects. The gap between FSM and non-FSM pupils has remained unchanged in reading and writing, has increased by 2ppts in mathematics and has reduced by 1ppt in science. At Level 2+ the performance of non-FSM pupils has improved by 1ppt in reading and writing. Both FSM and non-FSM pupils improved their performance in mathematics and science.
- 4.2.4 Asian Indian and White British pupils continue to perform above Brent and national averages in reading, writing and mathematics.
- 4.2.5 At Level 2+, the 2010 performance of Black Caribbean pupils was 2ppts below the national average for all pupils in reading, 4ppts below in writing and 7ppts in mathematics. However, the gap between Black Caribbean pupils in Brent and all pupils nationally has narrowed significantly over the last three years.
- 4.2.6 The performance of Somali pupils was 9ppts below the national average in reading, 16ppts in writing and 9ppts in mathematics. However, the gap between the performance of this group in mathematics and all pupils nationally has narrowed.
- 4.2.7 In reading and writing, the attainment of all pupils with SEN in Brent was better than the national average in 2010. There has been an upward trend in the attainment of pupils, with and without a statement, over the past three years.
- 4.2.8 In mathematics, the attainment of pupils with SEN was close to or above the national average in 2010. There has been some variation in trends but pupils with a statement have shown a 12 percentage point increase over the past three years.
- 4.2.9 The School Improvement Service continues to work with schools to improve the outcomes of all pupils, providing support and challenge in accordance with need. Careful monitoring by School Improvement Partners (SIPs) and a sharp focus on progress tracking are used to identify the appropriate interventions needed to raise standards.

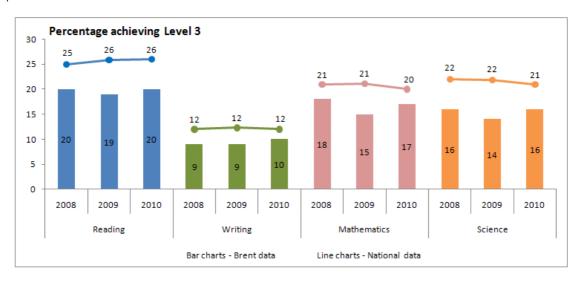
Graph 2



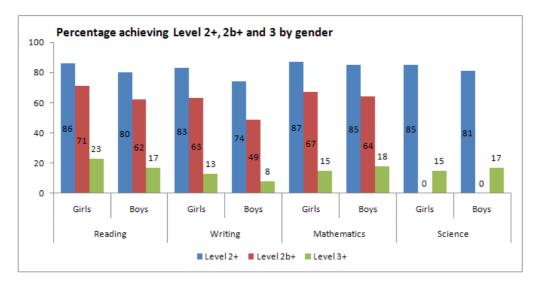
Graph 3



Graph 4

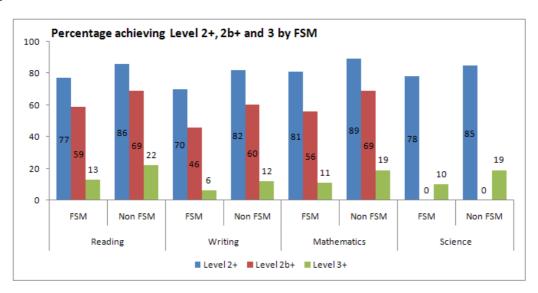


Graph 5



| National averages for level 2+, 2b+ and 3 | Reading | | Wri | ting | Mathe | matics | Science | |
|---|---------|------|-------|------|-------|--------|---------|------|
| by gender | Girls | Boys | Girls | Boys | Girls | Boys | Girls | Boys |
| National 2+ | 89 | 81 | 87 | 75 | 91 | 88 | 90 | 87 |
| National 2b+ | 78 | 67 | 69 | 52 | 75 | 72 | N/A | N/A |
| National 3+ | 30 | 22 | 16 | 8 | 18 | 23 | 20 | 22 |

Graph 6



| National averages for level 2+, 2b+ and 3 | Rea | ding | Wri | ting | Mathe | ematics | Science | | |
|---|-------------|------|-----|---------|-------|---------|---------|---------|--|
| by FSM/Non FSM | FSM Non FSM | | FSM | Non FSM | FSM | Non FSM | FSM | Non FSM | |
| National 2+ | 72 | 88 | 66 | 85 | 80 | 92 | 79 | 80 | |
| National 2b+ | 55 | 78 | 41 | 65 | 57 | 77 | N/A | N/A | |
| National 3+ | 12 | 29 | 4 | 14 | 9 | 23 | 9 | 24 | |

| Percentage achieving Level 2+ threshold | | Reading | | Writing | | | |
|--|-----|---------|------|---------|-------|------|--|
| by ethnicity | All | Girls | Boys | All | Girls | Boys | |
| Asian or Asian British, Indian heritage | 89 | 92 | 86 | 85 | 89 | 80 | |
| Black or Black British, Caribbean heritage | 83 | 87 | 78 | 77 | 82 | 72 | |
| Black or Black British, Somali heritage | 76 | 80 | 72 | 65 | 71 | 59 | |
| White, British heritage | 90 | 91 | 88 | 86 | 87 | 84 | |
| White, Other heritage | 77 | 80 | 74 | 76 | 81 | 70 | |
| Brent | 83 | 86 | 80 | 78 | 83 | 74 | |
| National | 85 | 89 | 81 | 81 | 87 | 75 | |

Table 5

| Percentage achieving Level 2+ threshold | | Mathematio | CS | Science | | | |
|--|-----|------------|------|---------|-------|------|--|
| by ethnicity | All | Girls | Boys | All | Girls | Boys | |
| Asian or Asian British, Indian heritage | 92 | 92 | 91 | 84 | 87 | 81 | |
| Black or Black British, Caribbean heritage | 82 | 85 | 79 | 81 | 86 | 77 | |
| Black or Black British, Somali heritage | 80 | 81 | 79 | 75 | 76 | 74 | |
| White, British heritage | 93 | 93 | 93 | 95 | 95 | 96 | |
| White, Other heritage | 84 | 85 | 83 | 83 | 85 | 81 | |
| Brent | 86 | 87 | 85 | 83 | 85 | 81 | |
| National | 89 | 91 | 88 | 89 | 90 | 87 | |

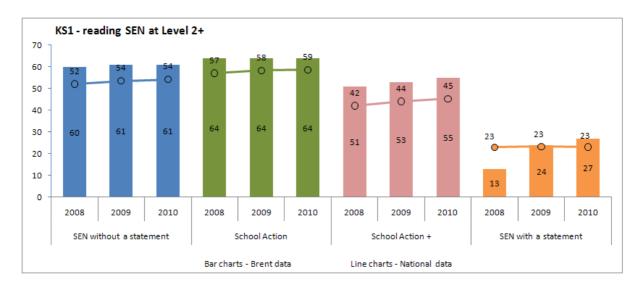
Key
Below the Brent average
Above the Brent average
In line with the Brent average

Table 6

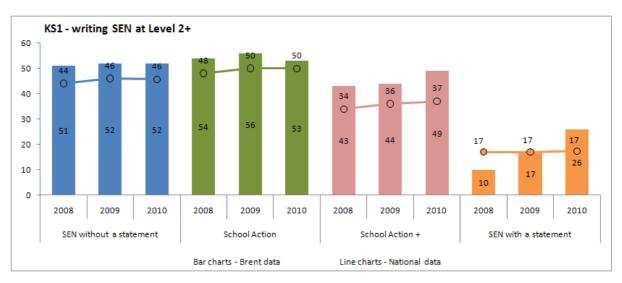
| | Reading L2+ | | | | Writing L2+ | | | | Maths L2+ | | | | | | |
|--|-------------|------|------|------|-------------|------|------|------|-----------|------|------|------|------|------|------|
| KS1 | 2006 | 2007 | 2008 | 2009 | 2010 | 2006 | 2007 | 2008 | 2009 | 2010 | 2006 | 2007 | 2008 | 2009 | 2010 |
| Asian or Asian British, Indian heritage | 88 | 84 | 85 | 89 | 89 | 87 | 82 | 82 | 85 | 85 | 92 | 91 | 91 | 93 | 92 |
| Asian or Asian British, Pakistani heritage | 76 | 80 | 75 | 78 | 83 | 76 | 74 | 72 | 76 | 77 | 82 | 84 | 81 | 82 | 86 |
| Black or Black British, African heritage | 80 | 70 | 79 | 81 | 79 | 78 | 64 | 70 | 73 | 71 | 87 | 75 | 81 | 85 | 82 |
| Black or Black British, Caribbean heritage | 83 | 81 | 77 | 81 | 83 | 81 | 76 | 67 | 76 | 77 | 87 | 86 | 81 | 82 | 82 |
| Black or Black British, Somali heritage | 71 | 65 | 73 | 77 | 76 | 68 | 61 | 62 | 67 | 65 | 83 | 75 | 77 | 80 | 80 |
| White, British heritage | 89 | 86 | 87 | 89 | 90 | 87 | 85 | 82 | 85 | 86 | 91 | 90 | 90 | 91 | 93 |
| White, other heritage | 77 | 73 | 66 | 76 | 77 | 75 | 71 | 63 | 71 | 76 | 86 | 84 | 76 | 88 | 84 |
| Brent | 82 | 80 | 79 | 81 | 83 | 80 | 76 | 73 | 77 | 78 | 87 | 86 | 84 | 87 | 86 |
| National | 84 | 84 | 84 | 84 | 85 | 81 | 80 | 80 | 81 | 81 | 90 | 90 | 90 | 90 | 86 |

Table 7

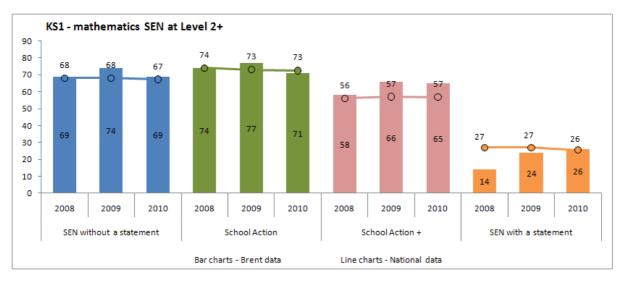
| APS | | Brent | | National | | | |
|-------------|------|-------|------|----------|------|------|--|
| AFS | 2008 | 2009 | 2010 | 2008 | 2009 | 2010 | |
| Reading | 14.7 | 14.9 | 15 | 15.6 | 15.7 | 15.7 | |
| Writing | 13.5 | 13.9 | 14 | 14.2 | 14.3 | 14.4 | |
| Mathematics | 15.1 | 15 | 15.1 | 15.8 | 15.7 | 15.7 | |
| Science | 14.8 | 14.8 | 14.8 | 15.6 | 15.6 | 15.5 | |



Graph 8



Graph 9

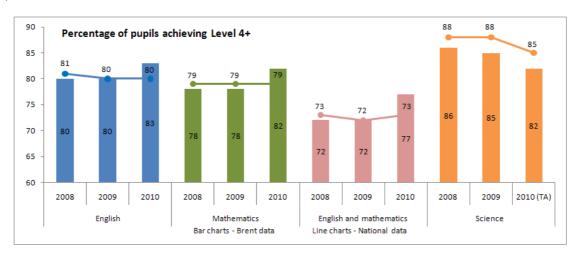


4.3 Key Stage 2

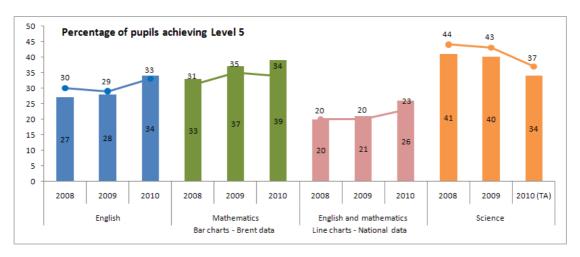
- 4.3.1 Attainment at Key Stage 2 is above the national average for English and mathematics combined and above national averages in English and mathematics separately at both Level 4+ and at Level 5. Attainment at Level 4+ has improved in English and mathematics combined (↑5ppts), in English (↑3ppts) and in mathematics (↑4ppts). The percentage of pupils achieving Level 5 in English has increased by 6ppts in English, by 2ppts in mathematics and by 5ppts in English and mathematics combined. In 2010, for the first time, science at Key Stage 2 was assessed through teacher assessment only. Performance in science has continued to decline, in line with the national trend.
- 4.3.2 In 2010, there were no schools below the national floor target of 55% (English and mathematics combined). Two schools were below 60%.
- 4.3.3 The other key indicator for Key Stage 2 is the percentage of pupils making at least two levels of progress in English and in mathematics from Key stage 1 to Key Stage 2. In Brent, the percentage of pupils making two levels of progress in English and in mathematics was above the national figure.
- 4.3.4 In Brent, boys and girls performed better than national averages at all levels and in all subjects. At Level 4+ and Level 5 girls performed better than boys in English and in English and mathematics combined. In mathematics, 82% of both boys and girls achieved Level 4+. The attainment of boys at Level 5 continued to be higher than that of girls in mathematics. Girls' performance in mathematics remained steady whilst that of boys increased by 3ppts. The attainment gap has increased in English after narrowing in 2009, as girls' attainment rose by 3ppts whilst boys' performance remained steady.
- 4.3.5 As is the case at Key Stage 1, non FSM pupils outperformed FSM pupils, and there were considerable differences in attainment between FSM and non-FSM pupils although the gaps have narrowed. The gap at Level 4+ between these two groups was 10ppts in English (↓2ppts), 11ppts in mathematics (↓2pps) and 13ppts in English and mathematics combined (↓1ppt). However, FSM pupils in Brent performed better than FSM pupils nationally. Non-FSM pupils in Brent performed better than non-FSM pupils in English and mathematics combined and in mathematics and their attainment was in line with national averages in English. The gap between the performance of FSM and non-FSM is much narrower than the gap nationally.
- 4.3.6 Asian Indian and White British pupils continue to perform above Brent and national averages in English and mathematics combined at Level 4+, English at Level 4 and in mathematics at Level 4.
- 4.3.7 The performance of Black Caribbean pupils in 2010 in Brent was, for the first time, 3ppts above the national average for all pupils in English. The performance of Asian Pakistani pupils in 2010 in Brent was, for the first time, 1ppt above the national average for all pupils for English and mathematics combined.
- 4.3.8 The performance of Somali pupils continues to be low, although the picture is an improving one. The three year trend shows that the gap has narrowed significantly for this group by 17ppts in English, 13ppts in mathematics and 18ppts on the English and mathematics combined measure.
- 4.3.9 The Key Stage 2 SEN/non-SEN gap was narrower than the national gap in 2008 and 2009. Although the gap widened a little in 2010, it was still narrower than the national gap for 2009 (national data for 2010 not available).
- 4.3.10 The percentage of pupils with SEN at school action and at school action plus gaining Level 4 in both English and mathematics was well above the national average for this group. The percentage of pupils with a statement of SEN gaining Level 4 in both English and mathematics was just below the national average for this group. There has been an upward trend for all pupils with SEN over the past three years.

- 4.3.11 The School Improvement Service continues to work with schools as outlined in paragraph 4.2.4.
- 4.3.12 The percentage of pupils with SEN making two levels of progress in English and the percentage making two levels of progress in mathematics has increased over the past three years. In 2008 the percentage of pupils making two levels of progress was above the national average (national data for 2009 and 2010 not available).

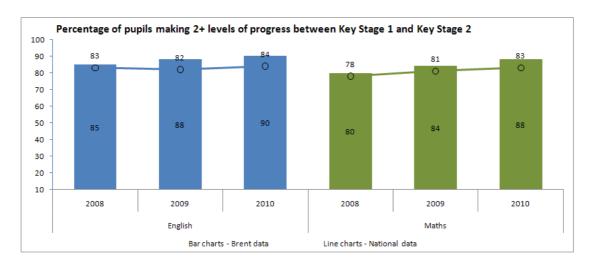
Graph 10



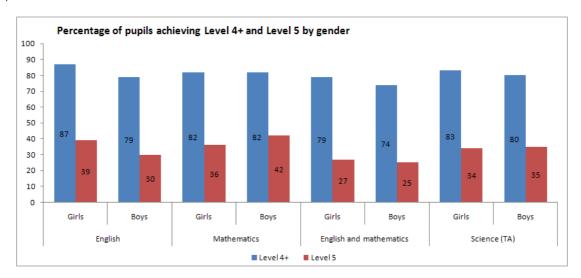
Graph 11



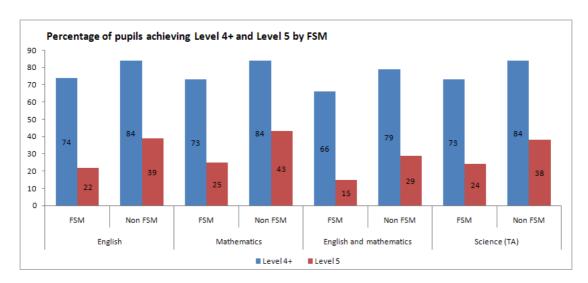
Graph 12



Graph 13



| National averages for level 4+ and 5 by | | | | | | | | | |
|---|-------|--------|--------|--------|-------|--------|--------------|------|--|
| gender | Er | nglish | Mathem | natics | mathe | matics | Science (TA) | | |
| | Girls | Boys | Girls | Boys | Girls | Boys | Girls | Boys | |
| National 4+ | 85 | 75 | 79 | 79 | 76 | 71 | 86 | 84 | |
| National Level 5 | 40 | 26 | 32 | 36 | 25 | 20 | 36 | 37 | |



| National averages for level 4+ by FSM/Non | | | | | Englis | sh and | | |
|--|-----|---------|--------|---------|--------|---------|--------------|---------|
| FSM | Er | nglish | Mathen | natics | mathe | matics | Science (TA) | |
| | FSM | Non FSM | FSM | Non FSM | FSM | Non FSM | FSM | Non FSM |
| National 4+ | 65 | 84 | 66 | 83 | 56 | 77 | N/A | N/A |
| Please Note level 5 national not available | | | | | | | | |

Table 8

| Percentage achieving Level 4+ by ethnicity | English | Mathematics | Science (TA) |
|--|---------|-------------|--------------|
| Asian or Asian British, Indian heritage | 89 | 90 | 87 |
| Asian or Asian British, Pakistani heritage | 79 | 78 | 78 |
| Black or Black British, Caribbean heritage | 83 | 76 | 82 |
| Black or Black British, African heritage | 76 | 72 | 74 |
| Black or Black British, Somali heritage | 75 | 74 | 70 |
| White, British heritage | 89 | 84 | 89 |
| White, Other heritage | 78 | 80 | 78 |
| Brent | 83 | 82 | 82 |
| National | 80 | 79 | 85 |

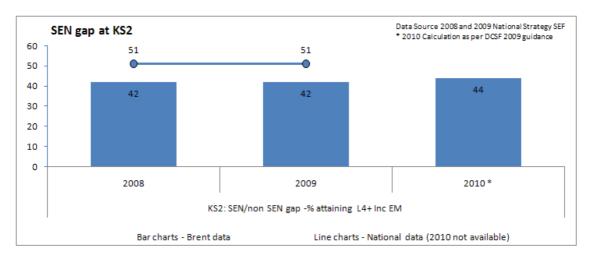
| Key |
|--------------------------------|
| Below the Brent average |
| Above the Brent average |
| In line with the Brent average |

| | Englis | h and Mat | hs Combin | ed L4+ | | Englis | sh L4+ | | | Math | ns L4+ | |
|--|--------|-----------|-----------|--------|------|--------|--------|------|------|------|--------|------|
| KS2 | 2007 | 2008 | 2009 | 2010 | 2007 | 2008 | 2009 | 2010 | 2007 | 2008 | 2009 | 2010 |
| Asian or Asian British, Indian heritage | 100 | 74 | 74 | 85 | 82 | 79 | 78 | 89 | 81 | 84 | 82 | 90 |
| Asian or Asian British, Pakistani heritage | 64 | 69 | 72 | 74 | 76 | 79 | 81 | 79 | 70 | 71 | 77 | 78 |
| Black or Black British, African heritage | 61 | 60 | 61 | 66 | 75 | 71 | 70 | 76 | 66 | 69 | 66 | 72 |
| Black or Black British, Caribbean heritage | 64 | 63 | 62 | 71 | 78 | 75 | 77 | 83 | 69 | 70 | 69 | 76 |
| Black or Black British, Somali heritage | 51 | 48 | 53 | 66 | 66 | 59 | 64 | 75 | 59 | 61 | 57 | 74 |
| White, British heritage | 78 | 83 | 81 | 82 | 84 | 87 | 85 | 89 | 82 | 89 | 84 | 84 |
| White, other heritage | 67 | 63 | 61 | 75 | 74 | 67 | 74 | 78 | 75 | 76 | 73 | 80 |
| Brent | 70 | 72 | 72 | 77 | 80 | 80 | 80 | 83 | 75 | 78 | 78 | 82 |
| National | 71 | 73 | 72 | 73 | 80 | 81 | 80 | 80 | 77 | 79 | 79 | 79 |

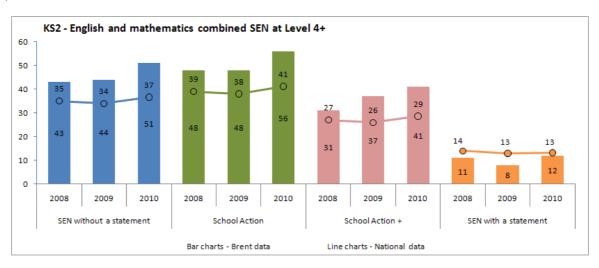
Table 10

| | | Brent | | National | | | | | |
|-----|----------|-------|------|----------|------|------|--|--|--|
| APS | APS 2008 | | 2010 | 2008 | 2009 | 2010 | | | |
| | 27.2 | 27.4 | 27.8 | 27.4 | 27.4 | 27.5 | | | |

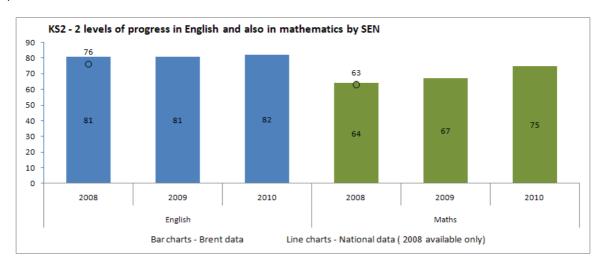
Graph 15



Graph 16



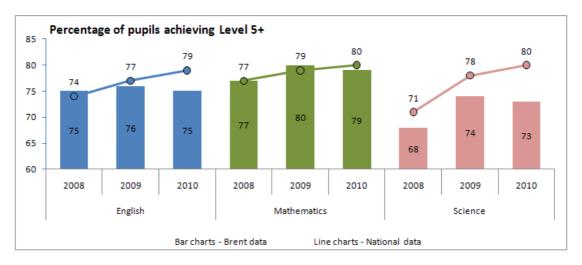
Graph 17



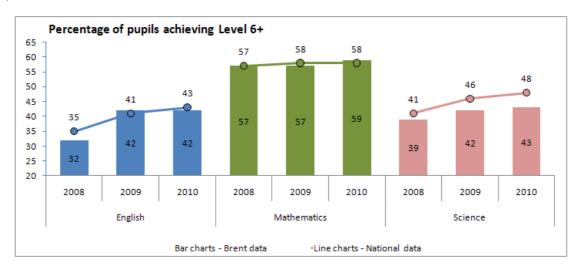
4.4 Key Stage 3

- 4.4.1 National SATs tests are now non-statutory for secondary schools and therefore Key Stage 3 outcomes are based on teacher assessment. Comparisons with national attainment data should be treated with caution, as schools use a variety of different strategies for measuring pupils' performance. It should also be noted that schools now have flexibility in structuring the curriculum and therefore end of key stage assessments are not always based on pupils who have completed Year 9.
- 4.4.2 The analysis of performance in Brent is based on data from ten schools as the data from Academies is not available to the local authority and one high performing school had problems with the upload of their data and so is not included.
- 4.4.3 The national expectation is that most pupils will achieve Level 5 or Level 6 in each of English, mathematics and science when they reach the end of Key Stage 3. In Brent, performance at Level 5+ fell by one percentage point in each of the subjects, with both English and science some way below national averages, although mathematics was broadly in line. However, performance at Level 6+ rose slightly in both mathematics and science, and outcomes in English and mathematics are line with national averages.
- 4.4.4 Girls outperformed boys in English and science, although the gap in science is much smaller than that in English. Boys outperformed girls in mathematics. There are large gaps between the attainment of pupils on Free School Meals and those not entitled in all three core subjects. Asian Indian and White British students outperformed the Brent average, while Somali and Black Caribbean pupils underperformed.
- 4.4.5 The School Improvement Service continues to work closely with schools to ensure the accuracy of teacher assessment and to promote the importance of good progress at Key Stage 3 in order to secure good outcomes at Key Stage 4. In addition, support is being provided for science in light of an expected new GCSE specification for 2011 and there is a strong focus on strengthening the leadership of teaching and learning, particularly in the lower performing schools.

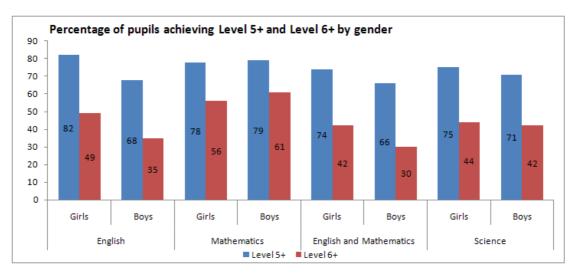
Graph 18



Graph 19



Graph 20



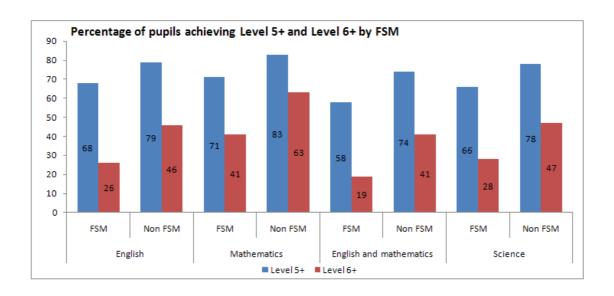


Table 11

| Percentage achieving Level 5+ threshold | | English | | 1 | Mathemati | CS |
|--|-----|---------|------|-----|-----------|------|
| by ethnicity | All | Girls | Boys | All | Girls | Boys |
| Asian or Asian British, Indian heritage | 81 | 88 | 74 | 88 | 89 | 87 |
| Asian or Asian British, Pakistani heritage | 73 | 79 | 69 | 74 | 69 | 78 |
| Black or Black British, African heritage | 69 | 75 | 64 | 72 | 71 | 74 |
| Black or Black British, Caribbean heritage | 74 | 85 | 66 | 70 | 72 | 69 |
| Black or Black British, Somali heritage | 63 | 67 | 58 | 66 | 63 | 70 |
| White, British heritage | 85 | 88 | 83 | 84 | 82 | 87 |
| White, Other heritage | 64 | 79 | 54 | 75 | 80 | 72 |
| Brent | 75 | 82 | 68 | 80 | 78 | 79 |
| National | 79 | 86 | 73 | 80 | 81 | 79 |

Table 12

| Percentage achieving Level 5+ threshold | Englis | sh & Mathe | matics | Science | | | | |
|--|--------|------------|--------|---------|-------|------|--|--|
| by ethnicity | All | Girls | Boys | All | Girls | Boys | | |
| Asian or Asian British, Indian heritage | 78 | 86 | 72 | 81 | 83 | 79 | | |
| Asian or Asian British, Pakistani heritage | 65 | 66 | 65 | 72 | 66 | 77 | | |
| Black or Black British, African heritage | 62 | 64 | 60 | 66 | 67 | 65 | | |
| Black or Black British, Caribbean heritage | 62 | 69 | 57 | 68 | 77 | 62 | | |
| Black or Black British, Somali heritage | 56 | 56 | 55 | 57 | 57 | 57 | | |
| White, British heritage | 80 | 82 | 78 | 86 | 86 | 86 | | |
| White, Other heritage | 56 | 71 | 47 | 64 | 70 | 60 | | |
| Brent | 70 | 74 | 66 | 73 | 75 | 71 | | |
| National | | | | 80 | 82 | 79 | | |

| Кеу | |
|--------------------------------|--|
| Below the Brent average | |
| Above the Brent average | |
| In line with the Brent average | |

Table 13

| | English L5+ | | | | | | Maths L5+ | | | Science L5+ | | | | | |
|--|-------------|------|------|------|------|------|-----------|------|------|-------------|------|------|------|------|------|
| Key Stage 3 - All | 2006 | 2007 | 2008 | 2009 | 2010 | 2006 | 2007 | 2008 | 2009 | 2010 | 2006 | 2007 | 2008 | 2009 | 2010 |
| Asian or Asian British, Indian heritage | 75 | 81 | 80 | 79 | 81 | 84 | 85 | 87 | 86 | 84 | 75 | 81 | 77 | 80 | 79 |
| Asian or Asian British, Pakistani heritage | 70 | 72 | 59 | 71 | 76 | 75 | 70 | 66 | 73 | 81 | 64 | 63 | 59 | 70 | 74 |
| Black or Black British, African heritage | 67 | 62 | 63 | 66 | 70 | 63 | 61 | 60 | 68 | 74 | 60 | 54 | 56 | 62 | 67 |
| Black or Black British, Caribbean heritage | 65 | 65 | 66 | 73 | 77 | 61 | 64 | 66 | 66 | 73 | 55 | 62 | 54 | 65 | 70 |
| Black or Black British, Somali heritage | 50 | 51 | 46 | 56 | 67 | 53 | 56 | 54 | 61 | 69 | 44 | 48 | 40 | 52 | 66 |
| White, British heritage | 76 | 75 | 83 | 83 | 77 | 75 | 75 | 79 | 82 | 80 | 70 | 74 | 78 | 82 | 78 |
| White, other heritage | 66 | 69 | 57 | 64 | 74 | 73 | 72 | 70 | 73 | 81 | 64 | 65 | 58 | 62 | 81 |
| Brent | 73 | 74 | 68 | 76 | 75 | 74 | 76 | 77 | 80 | 79 | 64 | 69 | 68 | 74 | 73 |
| National | 74 | 73 | 74 | 78 | 79 | 74 | 77 | 77 | 79 | 80 | 70 | 72 | 72 | 78 | 80 |

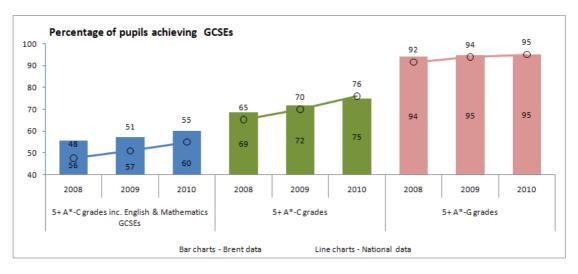
Table 14

| | English L6+ | | | | | | Maths L6+ | | | Science L6+ | | | | | |
|--|-------------|------|------|------|------|------|-----------|------|------|-------------|------|------|------|------|------|
| Key Stage 3 - All | 2006 | 2007 | 2008 | 2009 | 2010 | 2006 | 2007 | 2008 | 2009 | 2010 | 2006 | 2007 | 2008 | 2009 | 2010 |
| Asian or Asian British, Indian heritage | 43 | 37 | 48 | 46 | 51 | 71 | 68 | 75 | 69 | 68 | 48 | 52 | 59 | 52 | 51 |
| Asian or Asian British, Pakistani heritage | 32 | 28 | 37 | 35 | 42 | 54 | 47 | 54 | 53 | 62 | 31 | 36 | 40 | 40 | 46 |
| Black or Black British, African heritage | 26 | 20 | 37 | 32 | 34 | 43 | 36 | 48 | 42 | 51 | 24 | 23 | 33 | 30 | 36 |
| Black or Black British, Caribbean heritage | 25 | 18 | 27 | 27 | 40 | 36 | 38 | 38 | 36 | 52 | 21 | 27 | 29 | 23 | 35 |
| Black or Black British, Somali heritage | 17 | 9 | 19 | 21 | 35 | 31 | 25 | 23 | 35 | 49 | 16 | 18 | 13 | 22 | 40 |
| White, British heritage | 46 | 35 | 44 | 54 | 53 | 57 | 54 | 69 | 60 | 62 | 45 | 45 | 48 | 53 | 50 |
| White, other heritage | 33 | 22 | 36 | 32 | 54 | 33 | 43 | 57 | 46 | 61 | 33 | 34 | 41 | 31 | 44 |
| Brent | 33 | 38 | 32 | 42 | 42 | 52 | 58 | 57 | 57 | 59 | 30 | 38 | 39 | 42 | 43 |
| National | 35 | 34 | 35 | 41 | 43 | 53 | 57 | 57 | 58 | 58 | 37 | 41 | 41 | 46 | 48 |

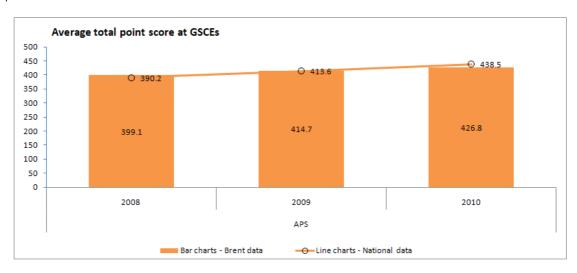
4.5 Key Stage 4

- 4.5.1 Standards remain high at Key Stage 4, with Brent pupils surpassing the national average for the proportion of pupils achieving five good GCSEs including English and mathematics Brent is ranked 29th out of 150 LAs on this measure.
- 4.5.2 In 2009, four schools' results were either in line or below the floor target of 30%. However, in 2010, all four of these schools saw significant improvements in their results, rising from between 11 and 22 percentage points. Two other schools also saw improvements in results of between 10 and 12 percentage points. The floor target has now been raised to 35%; there is one school performing just above this revised target and it is being closely monitored and supported by the School Improvement Service.
- 4.5.3 As at Key Stage 3, a gender gap continues to exist, with girls outperforming boys. However, boys' attainment is rising. The gap in terms of the attainment of pupils eligible for Free School Meals and those not eligible closed between 2009 and 2010, and the gap in Brent of 10 percentage points is much lower than the national gap of 28 percentage points.
- 4.5.4 Asian Indian pupils continued to perform above local and national averages. Black Caribbean pupils' attainment has improved over four years, from 32% to 40% on the 5 A* C GCSEs including English and mathematics measure, although their performance is still 20ppts below the LA average for all pupils, and 15ppts below the national average for all pupils. The performance of Somali pupils in 2010 improved although it was still 21ppts below the Brent average. Attainment for this group has risen by 12ppts since 2009.
- 4.5.5 The Department for Education focuses not only on pupils' attainment but also the progress that they have made between Key Stages 2 and 4. The measure of expected progress is built on the principle that pupils achieving Level 4 in English and/or mathematics at Key Stage 2 should be expected to achieve at least a Grade C in that subject by the time they reach the end of Key Stage 4. Pupils with higher or lower starting points are also included in this measure if they have made the equivalent or better progress. In Brent, the proportion of pupils making expected progress in each of English and mathematics has risen steadily in the last three years, and remains well above national averages.
- 4.5.6 The Key Stage 4 SEN/non-SEN gap was wider than the national gap in 2008 and 2009. The gap narrowed slightly in 2010 but was still wider than the national gap for 2009 (national data for 2010 not available). However, the attainment of SEN pupils is in line with the national average.
- 4.5.7 At Key Stage 4, the percentage of pupils with SEN gaining 5 A*-C at GCSE, including English and mathematics, was just above the national average for this group, whilst the percentage gaining 5 A*-C, excluding English and mathematics, was below the national average. There has been a rising trend against both measures over the past three years.
- 4.5.8 The percentage of pupils with SEN making three levels of progress in English from Key Stage 2 in 2010 was well above the national average for this group for 2008 (no national data available for 2009 and 2010) and has remained steady over the past 3 years. The percentage of pupils making three levels of progress in mathematics from Key Stage 2 in 2010 was well above the national average for this group for 2008 (no national data available for 2009 and 2010).
- 4.5.9 The School Improvement Service continues to work with schools to improve the outcomes of pupils, particularly the most vulnerable and those from the lowest performing groups. In addition, support and advice is being provided to schools in designing their curriculum to ensure as many pupils as possible achieve the English Baccalaureate, a new measure of school performance introduced in 2011.

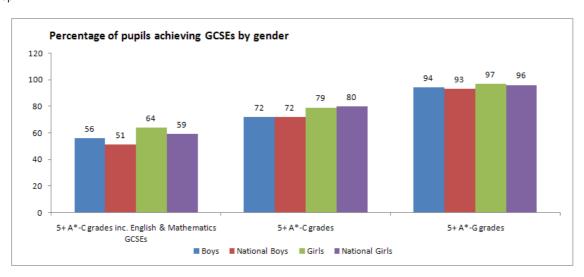
Graph 22



Graph 23



Graph 24



Graph 25

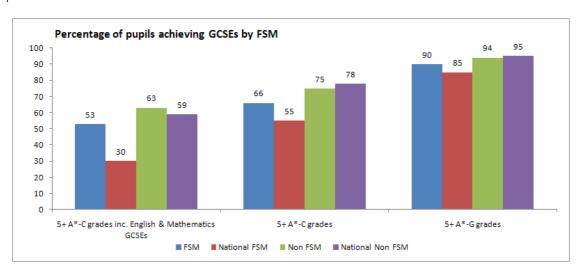


Table 15

| Percentage achieving GCSE threshold by ethnicity | 5+ A*-C grades inc.EM | 5+ A*-C grades | 5+ A*-G grades |
|--|-----------------------------|-------------------|-------------------|
| Asian or Asian British, Indian heritage | 72 | 84 | 97 |
| Asian or Asian British, Pakistani heritage | 52 | 67 | 93 |
| Black or Black British, African heritage | 49 | 66 | 90 |
| Black or Black British, Caribbean heritage | 40 | 56 | 86 |
| Black or Black British, Somali heritage | 39 | 52 | 88 |
| White, British heritage | 61 | 72 | 94 |
| White, Other heritage | 49 | 68 | 90 |
| Brent | 60 | 75 | 95 |
| National | 55 | 76 | 95 |

Key
Below the Brent average
Above the Brent average
In line with the Brent average

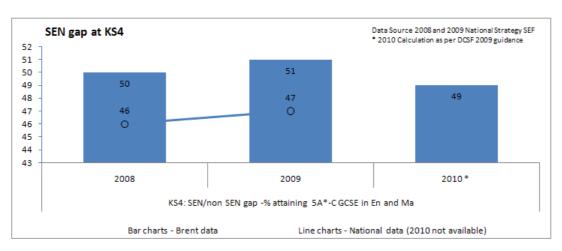
Table 16

| KS4 | | 5+A-C inc E/M | | | 5+ A- C | | | 5+ A-G | | | | | | | |
|--|------|---------------|------|------|---------|------|------|--------|------|------|------|------|------|------|------|
| | 2006 | 2007 | 2008 | 2009 | 2010 | 2006 | 2007 | 2008 | 2009 | 2010 | 2006 | 2007 | 2008 | 2009 | 2010 |
| Asian or Asian British, Indian heritage | 64 | 63 | 67 | 71 | 72 | 75 | 76 | 78 | 78 | 84 | 96 | 97 | 97 | 95 | 97 |
| Asian or Asian British, Pakistani heritage | 43 | 55 | 48 | 50 | 52 | 58 | 67 | 58 | 66 | 67 | 95 | 95 | 93 | 93 | 94 |
| Black or Black British, African heritage | 31 | 39 | 47 | 42 | 49 | 50 | 53 | 60 | 59 | 66 | 89 | 91 | 90 | 89 | 92 |
| Black or Black British, Caribbean heritage | 30 | 32 | 43 | 41 | 40 | 42 | 48 | 55 | 58 | 56 | 89 | 91 | 93 | 93 | 89 |
| Black or Black British, Somali heritage | 20 | 27 | 37 | 27 | 39 | 36 | 43 | 50 | 49 | 52 | 83 | 85 | 83 | 83 | 86 |
| White, British heritage | 43 | 44 | 55 | 55 | 61 | 55 | 53 | 65 | 69 | 72 | 88 | 84 | 92 | 92 | 94 |
| White, other heritage | 30 | 51 | 47 | 53 | 49 | 51 | 70 | 62 | 72 | 68 | 91 | 93 | 98 | 94 | 90 |
| Brent | 49 | 51 | 56 | 57 | 60 | 60 | 65 | 69 | 72 | 75 | 92 | 94 | 94 | 95 | 95 |
| National | 46 | 46 | 48 | 51 | 55 | 57 | 60 | 65 | 70 | 76 | 91 | 92 | 92 | 94 | 95 |

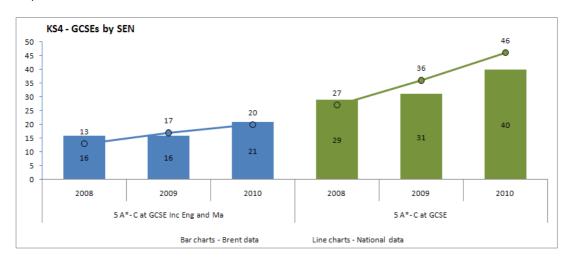
Table 17

| Progress from KS2 | | Brent | | | National | |
|-------------------|------|-------|------|------|----------|------|
| to KS4 | 2008 | 2009 | 2010 | 2008 | 2009 | 2010 |
| All pupils | | | | | | |
| English | 73 | 74 | 79 | 64 | 66 | 71 |
| Mathematics | 73 | 74 | 78 | 57 | 59 | 64 |
| Girls | | | | | | |
| English | 82 | 78 | 82 | 70 | 71 | 77 |
| Mathematics | 75 | 75 | 79 | 59 | 60 | 66 |
| Boys | | | | | | |
| English | 65 | 70 | 76 | 59 | 60 | 66 |
| Mathematics | 71 | 74 | 78 | 55 | 58 | 63 |

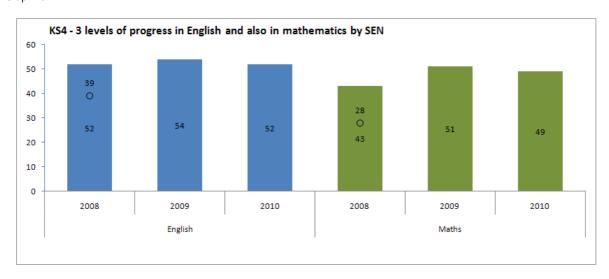
Graph 26



Graph 27



Graph 28



4.7 Key Stage 5

- 4.7.1 There was a significant improvement in Level 3 (A Level and equivalent qualifications) results in 2010. This follows a strong focus over the last few years on implementing strategies to improve the average point score per candidate by Brent 14-19 Partnership of local education and training providers.
- 4.7.2 Validated data for 2010 is currently available on just two Key Stage 5 indicators: average point score per candidate and average point score per entry.

Average Level 3 point score per candidate

- 4.7.3 Brent's Level 3 average point score (APS) per candidate increased significantly in 2010. It improved by the equivalent of one A Level grade. Brent's rate of improvement is better than the London and national rates of improvement. The APS per candidate rose to above the London average for the first time and is less than one A Level grade below the national average compared to two grades below, in 2008.
- 4.7.4 Over the last three years the APS for boys improved at a faster rate than the APS for girls. However the gap widened slightly in 2010 compared to 2009 although it remains much smaller than in 2008.
- 4.7.5 The rapid improvement in the performance of boys can be seen most clearly when compared to the London and national averages. In 2010, boys' APS increased to above the London average and to just below the national average.

Average Level 3 point score per entry

- 4.7.6 Brent's Level 3 average point score (APS) per entry rose significantly in 2010 and at a faster rate than the London and national averages. The average A Level (and equivalent qualifications) grade was between grades C and B.
- 4.7.7 Between 2008 and 2010 the APS per entry for boys improved at a faster rate than girls. In 2010 boys' APS per entry was, for the first time, higher than girls.

Level 3 A Level Value-added

- 4.7.8 In 2010, A Level value-added was graded 3 (Excellent) by the Advanced Level Performance System (ALPS) compared to good on 2009. Brent is within the top 25% for value-added nationally.
- 4.7.9 The value-added for 16 subjects was graded Excellent or Outstanding in 2010. The outcomes and value-added were particularly strong in the following subjects:

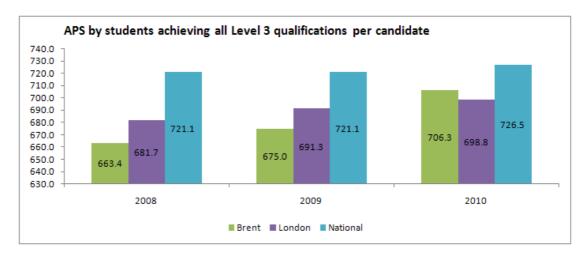
Table 18

| A Level subject | Number of successful candidates | Value-added grade |
|-----------------|---------------------------------|-------------------|
| Biology | 264 | 3 (Excellent) |
| Chemistry | 233 | 3 (Excellent) |
| Mathematics | 437 | 3 (Excellent) |
| Physics | 136 | 3 (Excellent) |
| Psychology | 193 | 3 (Excellent) |
| Sociology | 171 | 3 (Excellent) |

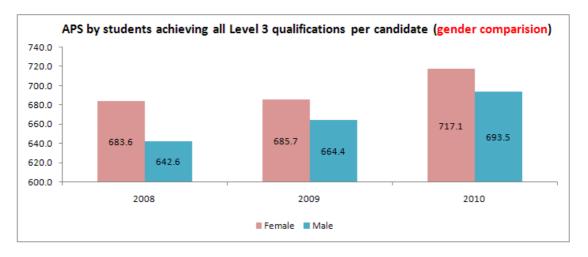
Key Stage 5 Priorities

- 4.7.10 The main Level 3 priorities for the 14-19 Partnership over the coming year are to:
 - increase the average point score per candidate to at least the national average
 - narrow the gap between girls' APS per candidate and boys APS.
 - ensure that the value-added in all subjects is graded at least 3 (Excellent).

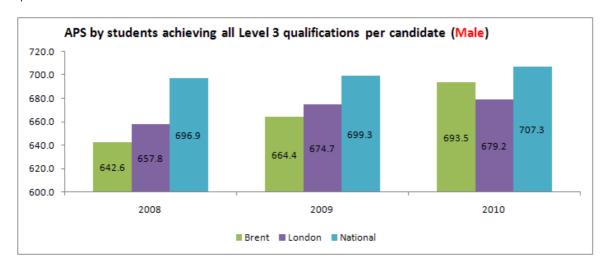
Graph 29



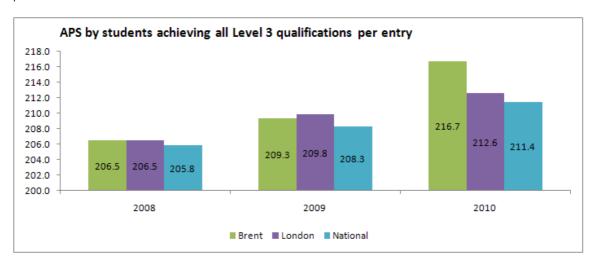
Graph 30



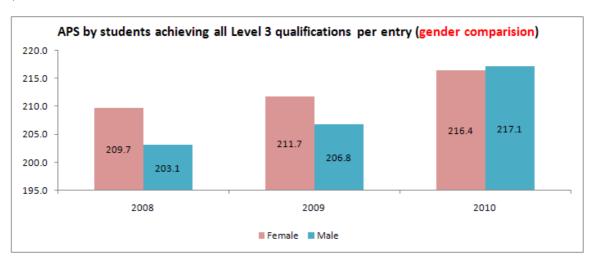
Graph 31



Graph 32



Graph 33



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Children & Young People Overview & Scrutiny Committee

29 March 2011

Report from the Director of Children and Families

For Action

Wards Affected: ALL

Report Title: Update on Implementing the New Policy for Allocation of Early Years Full Time Places

1.0 Summary

- 1.1 Current allocation and funding basis historically Brent nursery schools and primary schools with nursery classes have offered full time (FT) places for 3 & 4 year olds based on head teacher decisions and locally developed school policy
- 1.2 Through the Dedicated Schools Grant (DSG) the council only receives funding for part time early years places (up to 15 hours) from central government, The extra cost of FT places of around £2m is absorbed within the overall DSG and effectively means there is less funding to distribute to schools through the schools funding formula. It should be noted that all 3&4 years olds are eligible for up to 15 hours of free early years education, 38 weeks of the year. This is known as the universal early years offer.
- However, a decision was made by Executive in February 2010 to implement a new policy for the allocation of early years full time places based on need from September 2011. The new policy would offer FT places to children based on need and economic disadvantage rather than on a 'first come' basis as it is now. Executive also agreed to consult with parents on the impact of the new policy.
- 1.4 Officers subsequently took the opportunity to update a previous assessment of the likely demand for and supply of full time places before commencing the consultation process. This was an important first step, the outcomes of which would influence how the council would consult parents. It was also crucial too ascertain whether under the new policy the number of children eligible for a full time place would exceed number of full time places available in the borough.
- 1.5 The admissions process for September 2011 intake would have needed to commence in September 2010, prior to the parental or provider assessment and consultation was completed. Therefore the implementation of the new policy could not be implemented until September 2012.

- 1.6 The context in terms of the rising number of 3 and 4 year olds in Brent is summarised below
 - The latest 'refresh' of the Childcare Sufficiency Assessment shows 8,061 3 & 4 year olds in the borough.
 - The January 2010 EY census identified 4,298 children in an EY place within the maintained and PVI sectors as follows:

Schools

- > 1,170 Full Time
- > 1,373 Part Time

PVIs

> 1,755 Part Time

The 1,170 children occupying a FT place are in;

- Nursery Schools 226
- Primary Schools 944
- 1.7 In addition early years providers were asked without commitment if they would be willing to offer FT places under the new policy.
- 1.8 52 schools and 85 PVIs were surveyed. From the number of replies it was difficult to extrapolate a robust planning figure for the supply of full time places. However, based on responses there might be a total of **750 to 800** places on offer.
- 1.9 Potential demand was assessed by using the council's Revenues and Benefits and Social Services data to identify how many EY children known to Brent are in households who might be eligible for a FT place under the new criteria.
- 1.10 The Revs and Bens data identified **1811** eligible children, thus highlighting the fact that demand is likely to exceed availability of full time places.
- 1.11 A further demand on early years places is imminent. Brent is currently participating in a government pilot and offers 2 year old funded early years places to 175 2 year olds. Government is expanding the number of places for all disadvantaged 2 year olds by 2013. Brent has recently bid for an additional 100 funded places during 2011/12.

2.0 Recommendations

- 2.1 The numbers of 2, 3 and 4 year olds in Brent is on the increase. The borough will be required to provide up to 15 hours early years education for a greater number of children than it has quality early years places capacity. Therefore it may be necessary to reconsider the implementation of the proposed new policy. It may be deemed more beneficial of offer all eligible children part time places (up to 15 hours a week) rather than offer some children full time places and therefore fewer children having access to any early years experience.
- 2.2 A report will be presented to the Schools Forum (SF) in the near future for consideration once further thought has been given to how the borough can capacity build good quality early years provision in the borough.

3.0 Financial Implications

3.1 There are no financial implications for the current financial year, however the additional staff implications to implement and manage full time applications would have to be considered as part of the 2012/13 schools budget process that allocates the Dedicated Schools Grant (DSG) to schools and sets the centrally retained element.

4.0 Legal Implications

4.1 The Authority has a statutory duty in accordance with Section 7 Childcare Act 2006 to secure free early years provision (up to 15 hours per week) for each 3 & 4 year old in its area.

5.0 Diversity Implications

5.1 There are no diversity implications contained within this report

6.0 Staffing/Accommodation Implications (if appropriate)

6.1 There are no staffing or accommodation implications contained within this report.

Background Papers

a) 15 February Executive Report – Introduction of Early Years Single Funding Formula and Changes to the Allocation and Funding of Early years Full Time Places.

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Krutika Pau
Director of Children & Families

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Executive Meeting 15 February 2010

Report from the Director of Children and Families

For Action

Wards Affected: ALL

Report Title: Introduction of Early Years Single Funding Formula and Changes to the Allocation and Funding of Early Years Full Time Places in Maintained and Private, Voluntary and Independent (PVI) Sectors

1.0 Summary

- 1.1 All local authorities are required to introduce an early years single funding formula (EYSFF) across the maintained and private, voluntary and independent sectors that underpins the delivery of the extended free entitlement to early year's provision. The Government initially wanted the EYSFF to commence from April 2010 but in December said they would delay it till April 2011 as a number of council's were not ready to implement from next April. DCSF encouraged those councils who were ready to implement from April 2010 to do so and apply to become a pathfinder authority. Brent has made significant progress in developing the EYSFF and Executive are being asked to approve implementation from April 2010 in line with a large number of London councils. The December Schools Forum (SF) initially asked the council to delay implementation till April 2011. However, having had more time to consider the December Ministerial statement, as well as the advantages of not delaying implementation, the January SF recommended the Council to implement the SFF from April 2010.
- 1.2 The introduction of the SFF offers an opportunity to review the basis on how full time early year's places are allocated and funded and move to only offering these places to needy and vulnerable children. The Executive is being asked to consult with parents on the proposal for a new policy for allocating full time nursery places from September 2011. Following consultation a further report will be presented to the Executive later in 2010.
- 1.3 The financial implications of the proposals can be contained within the affordability ceiling of £13.3m for the delivery of the extended free entitlement. There are no General Fund implications.

2.0 Recommendations

- 1. To agree the Early Years Single Funding Formula and implementation from April 2010 in accordance with the recommendation of the January Schools Forum.
- 2. To note the application made in January to DCSF for pathfinder status.
- 3. To consult with parents on the proposed allocation of full time early years places based on need as set out in Section 6 from September 201; a further report will be presented to the Executive following the consultation later in 2010.

3.0 Introduction and Background

Minister's December Statement

3.1 DCSF has been closely monitoring progress local authorities have been making with developing and implementing the SFF. On 10 December 2009 the Minister issued a written statement delaying the SFF implementation for a year to April 2011 in light of current experience of local authorities. The statement goes on to invite those councils who are ready to implement from April 2010 to apply to become pathfinder authorities until April 2011. Brent has applied for pathfinder status and the outcome will be announced at this meeting. The full statement is reproduced at Appendix A.

Early Years Provision in Brent

- 3.2 The Government's vision is for all children to have access to high quality early learning and childcare that:
 - Helps them to reach their potential;
 - Helps parents to work and stay out of poverty, and
 - Allows parents to make informed choices about how to balance their children's care and family life.
- 3.3 The Government sees the creation of the Early Years Single Funding Formula (EYSFF) as the funding model that will support the delivery of this vision. The broader context for the EYSFF and the Government's vision is enshrined in the Department for Children Schools and Families (DCSF) Draft Code of Practice on Provision of the Free Early Education Entitlement for 3 and 4 year olds.
- 3.4 In common with all local authorities Brent ensures that a sufficient amount of nursery education/early learning and care, now termed Early Years (EY) provision is made available at Ofsted registered settings in the Private, Voluntary and Independent (PVI) and Maintained sectors.
- 3.5 Brent currently has 138 providers offering either full time (FT) or part time (PT) EY provision to 4,635 children made up of:
- Maintained sector

- 48 primary schools
 - 26 offering FT provision
 22 offering PT provision
 1,374 children
- 4 nursery schools offering FT provision
 210 children
- PVI sector
 - o 86 providers offering PT provision 2,100 children

The entitlement for all eligible 3 and 4 year olds increases from 12.5 to 15 hours a week from September 2010.

- 3.6 As a Wave 2 Pathfinder Brent was required to implement the new offer from September 2008 and to date 90% of PVIs and 25% of part time place schools are providing 15 hours of provision. DCSF has allocated additional funding to pilot councils from the Standards Fund to resource the additional hours of free entitlement.
- 3.7 The introduction of the EYSFF has provided an opportunity to review the way FT EY places are currently allocated to children in nursery schools and primary schools with nursery classes. In addition, this opportunity allows the Council to extend FT places for the first time to the PVI sector. The proposal is to offer FT places based on need and vulnerability of the child.
- 3.8 In September 2008 a sub group of Schools Forum (SF), made up of representatives of both sectors and officers from Children's and Families department, was created to oversee development of the EYSFF and options for FT place allocation and funding.
- 3.9 The extension of the free entitlement, and the change in delivery methods to enable parents to take up the hours flexibly, reflects the government's commitment to reducing child poverty, raising educational standards and narrowing the gap in attainment. These aims will be achieved by assisting parents to return to training or to work, and by increasing the take up of EY provision.

Current Early Years Budgets

3.10 The EYSFF and funding for FT places will be funded from Dedicated Schools Grant (DSG). The current year's budgets are set out in the table below.

Table 1: 2009/10 Budgets for Early Years Provision

| | Primary | Nursery | PVI | Total |
|--------------------------|-----------|-----------|-----------|------------|
| 2009/10 Budget Shares | 5,797,462 | 1,880,007 | 2,810,000 | 10,487,469 |

Modelling the financial impact has to be accommodated within current EY budgets including the additional Standards Fund of £2.6m. Following the Minister's announcement to delay the EYSFF start date it is assumed that pilot authorities would continue to receive separate funding from the Standards Fund. It is, therefore, considered prudent to set a budgetary ceiling of £13m for the initial development of the EYSFF proposals set out in this report.

- 3.11 This report brings to the Executive the revised EYSFF proposals following consultation and proposals to change the way FT EY places are allocated and funded. It is set out over the following sections:
 - Section 4: Presents consultation feedback from the December 2009 Schools Forum
 - Section 5: Presents proposals for the Early Years Single Funding Formula (following consultation with providers and the SF)
 - Section 6: Presents proposals for the allocation and funding of Full Time EY places

Sections 7 to 10 Provide financial, legal, diversity and HR implications.

4.0 Consultation with Schools Forum and Providers

4.1 The September, December and January SFs were consulted on the development of the EYSFF and FT place proposals. Consultation with providers took place over October and November with 30% of providers responding to the consultation questionnaire. In addition, four information meetings were held across the borough with forty five providers attending and their feedback has informed revisions to the proposals. Appendix B provides a summary of the provider consultation feedback.

The main emerging issues are summarised below:

Single Funding Formula

- The hourly rates for PVIs was too low
- Deprivation supplement should have a larger overall sum allocated to it
- Flexibility supplement criteria are too difficult to meet
- Quality supplement criteria are aspirational and need to be more realistic

FT place allocations process

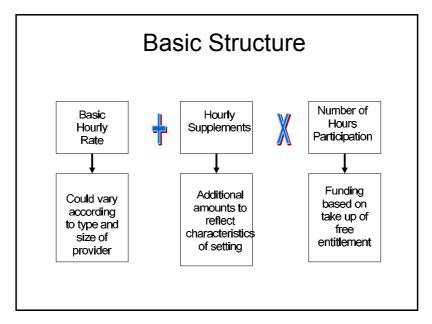
- It should be delayed for a year to allow admissions and eligibility processes to be developed
- Parents need to be consulted and informed of the proposals so they can assess the implications
- Centrally administered admissions process for FT places must have capacity to manage the process with no detriment to statutory age admissions process
 - 4.2 December SF discussed the proposals in detail and made the following recommendations:
 - 1. In light of the ministerial announcement the implementation of the SFF should be delayed until April 2011; and

- 2. Option 2 for the allocation of FT places should be implemented from September 2010
- 4.3 January 2010 SF reconsidered their December decision to delay the EYSFF having had more time to review the Ministers December statement and the advantages of an April implementation given the significant progress the Council has made in developing the EYSFF framework. SF unanimously voted to recommend implementation of the EYSFF from April 2010.
- 4.4 The January SF had concerns regarding the lack of sufficient time to consult parents on the new FT place proposals. In addition, there is some uncertainty that DCSF will have the regulations in place allowing schools to charge parents in readiness for September 2010. Arising from the above, it is proposed to delay implementation until September 2011 and external legal advice supports this decision.

5.0. The Early Years Single Funding Formula

5.1 The development of the EYSFF has followed DCSF guidance that was updated in July 2009¹ and reflects the structure set out below.

Diagram 1: DCSF Proposed Framework for Single Funding Formula



4

- 5.2 Based on the above structure and following consultation with SF and providers the EYSFF proposals are as follows:
- Basic hourly rate of £3.25 for all providers
- Supplements to be based on additions to the basic hourly rate instead of lump sum payments covering:
 - Deprivation

Lump sum payment linked to relative deprivation of child's post code

¹ Implementing the Early Years Single Funding Formula Practice Guidance July 2009

- Quality
 - Measuring quality of staff and quality of provider
- Flexibility
 - Ability to offer parents flexible EY provision to suit their work/life balance.

The financial analysis in this section offers an illustration of the impact of the revised EYSFF proposals. A comparison is made with the consultation proposals to assess the financial impact of the revisions.

Basic Hourly Rates

5.3 The proposal is for a flat rate of £3.25 across all providers. The consultation proposals considered differential rates of:

Nursery schools £4.67
Primary schools £3.25
PVIs £2.73.

- 5.4 The differential rates were informed by a cost analysis of a sample of providers from each sector conducted in late 2008 that identified the costs of delivering one hour of EY provision within each sector. Nursery schools have a higher hourly cost due to the lower number pupils over which to spread fixed overheads. The PVI rate was lower as they do not face the higher salary and overhead costs that schools have to pay. Following consultation the sub group listened to the respective views from each sector and concluded that in its first year a flat rate should be used as:
 - PVIs overwhelmingly rejected the £2.73 rate
 - Nursery schools wanted
 - Parity with primary schools; and
 - Expressed the view that resources released through their lower rate should be redistributed to the PVI sector and the deprivation supplement.
- 5.5 The financial implications of the hourly rate proposals are shown in Table 2 below.

Table 2: Impact of Revised Hourly Rate

| and a mipact of Hothora Houring Hate | | | | | | | | |
|--------------------------------------|----------------------------------|-------------------------|------------------------------------|-------------------|---------------|--|--|--|
| Hourly Rate Comparison | 2009 PLASC Funded Hours | Basic Hourly Rate | Basic Hourly Rate Funding | Nursery Lump Sums | Total Funding | | | |
| Total Primary Schools | 1,834,260 | 3.25 | 5,959,511 | 0 | 5,959,511 | | | |
| Total Nursery Schools | 249,660 | 3.25 | 811,395 | 829,124 | 1,640,519 | | | |
| Total PVIs | 933,348 | 3.25 | 3,033,381 | 0 | 3,033,381 | | | |
| Grand Total | 3,017,268 | | 9,804,287 | 829,124 | 10,633,411 | | | |

Deprivation Supplement

- 5.6 The provision of the deprivation supplement will be a statutory requirement as part of the EYSFF. The objective for this supplement is to offer funding to all providers linked to a measure of deprivation that is readily accessible and available for both sectors. The proposal uses the aggregate of the Index of Multiple Deprivation (IMD) points score for the post code of each child attending a setting.
- 5.7 The supplement will distribute 10% of the EY budget (£1.25m) which is significantly more than a number of Brent's neighbouring councils. The expectation is that DCSF will expect local authorities to provide for the deprivation supplement at this level of funding.

Each IMD point will attract the following funding based on dividing the total funding pot by total IMD scores:

- =£1,250m/125,321points =£9.97 per IMD point.
- 5.8 The financial implications of the proposal are shown in Table 3 below.

Table 3: Impact of Revised Deprivation Supplement

| Table of Impact of Itevice | | | | |
|----------------------------|------------------------|--|--|--|
| Deprivation Supplement | Deprivation Payment | | | |
| Total Primary Schools | 707,854 | | | |
| Total Nursery Schools | 91,426 | | | |
| Total PVIs | 457,595 | | | |
| Grand Total | 1,256,874 | | | |

The revised proposal increases the cost of the deprivation supplement and reflects the nursery school head teachers desire to transfer funding to this supplement.

Quality Supplement

- 5.9 Following consultation the two original performance measures are retained namely:
 - 1. Levels of staff qualifications; and
 - 2. Ofsted rating

Staff Qualifications

- 5.10 Two levels of performance would be measured 'Enhanced' and 'Standard' with only the Enhanced measure receiving a payment set at 10p an hour. Feedback from consultation suggested the initial performance levels were set too high and they have been revised. The proposals ensure:
- For schools: the experience of the QTS in EY is taken into account; and
- For PVIs: the current position of EY Foundation Stage leaders in pursuing the Early Years Professional Status post graduate qualification is taken into account.

Ofsted Rating

5.11 The Ofsted proposal reflects the current rating of the provider and will be measured and funded as follows:

Outstanding
Good
Satisfactory
10p an hour
5p and hour
No payment.

The financial implications of both elements are shown in Table 4 below.

Table 4: Impact of Revised Quality Supplement

| Table 4. Illipact o | i ive Aiser | ı Quanı | y Suppi | FIIIEIIL | |
|-----------------------|---------------|------------------------------|----------------|-------------------------------|-----------------|
| Quality Supplement | Quality Staff | Quality Staff Hourly Rate | Quality Ofsted | Quality Ofsted Hourly Rate | Quality Overall |
| Total Primary Schools | 104,196 | 0.10 | 75,383 | 10p and 5p | 179,579 |
| Total Nursery Schools | 24,966 | 0.10 | 8,892 | 10p and 5p | 33,858 |
| Total PVIs | 37,525 | 0.10 | 31,148 | 10p and 5p | 68,673 |
| Grand Total | 166,687 | | 115,423 | | 282,110 |

Flexibility Supplement

5.12 Flexibility supplement will be paid where a provider meets the following requirements:

- Providers are able to offer the 15 hours over a minimum of 3 days per week
- Providers are able to offer flexibility to parents over start/finish times,
 i.e. not tied to rigid session times
 - Schools offering extended school services would be able to include these start and finish times as part of delivery of the EY provision
- Providers are able to accommodate parents seeking Early Years provision for just 15 hours per week
- Providers are able to offer a maximum of 10 hours and minimum of 2.5 hour sessions.
- 5.13 The proposed hourly payments are:

Fully flexible: Meeting all four conditions
 Partially flexible: Meeting any three out of four
 15p an hour.

It is accepted that for now schools would have difficulty in being able to trigger the partial payment and experience elsewhere will be monitored over the coming year to see how other councils have dealt with this supplement. The annual review process would look to revise this supplement based on best practice elsewhere.

5.14 The financial implications of the proposals are shown in Table 5 below.

Table 5: Impact of Revised Flexibility Supplement

| Flexibility Supplement | Flexibility | Flexibility Hourly Rate |
|---------------------------|-------------|----------------------------|
| Total Primary Schools | 0 | 0.30 and 0.15 |
| Total Nursery Schools | 37,449 | 0.30 and 0.15 |
| Total PVIs | 235,403 | 0.30 and 0.15 |
| Grand Total | 272,852 | |

Overall Financial Implications

5.15 The overall financial implications of the proposals are shown in Table 6 below.

Table 6: Overall Financial Impact

| Single Funding Formula | Total Funding |
|---------------------------|---------------|
| Total Primary Schools | 6,846,943 |
| Total Nursery Schools | 1,803,252 |
| Total PVIs | 3,795,052 |
| Grand Total | 12,445,246 |

- 5.16 If all providers were to receive the maximum in quality and flexibility supplements then the cost would increase by £200,000 in a full year. This can be contained within the overall £13.3m budget (see paragraph 5.18).
- 5.17 Table 7 sets out the final proposed elements of the EYSFF in a summarised form. The SF has been presented with initial benchmarking data showing proposed EYSFF hourly rates from a number of other local authorities. This is set out in Appendix C

Table 7: Single Funding Formula Elements

| Table 7: Single Funding Formula Elements | |
|---|----------------|
| Elements | |
| | |
| | |
| | |
| Basic Hourly Rate | |
| Deprivation Supplement (average across all providers) | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| Quality Supplement: Staff | |
| • | Enhanced |
| • | Standard |
| Quality Supplement: Ofsted | |
| • | Outstanding |
| • | Good |
| • | Satisfactory |
| | 20.00.0.2.2.3 |
| Flexibility | |
| • | Fully flexible |
| • | Partially |
| flexible | , |
| Hourly Rate Impact | |
| • | Maximum |
| | Minimum |
| | Millimi |

5.18 Had the EYSFF been universally applied by all local authorities from April 2010 it was anticipated that DCSF would have provided funding through the DSG. If the Council is successful with its pathfinder application it is expected that additional funding will continue to be provided through the Standards Fund. Adding the current EY DSG provision and Standard Fund grant for the 15 hour pilot creates an overall budget of £13.3m. The cost of implementing the EYSFF from April 2010 is estimated at £12.5m (Table 6) therefore based on the assumptions used in the financial modelling there would be sufficient budget provision for 2010/11 including a contingency.

Transitional Protection

- 5.19 The proposal for transitional protection offers the following:
- Losers: would incur the following proportions of their overall loss
 - o Year 1 25%
 - o Year 2 50%
 - Year 3 75%

- Year 4 100%
- Gainers: would receive the following proportions of their overall gain
 - o Year 1 25%
 - o Year 2 50%
 - o Year 3 75%
 - o Year 4 100%
- 5.20 In addition to the above is the intention to offer PVIs a minimum funding guarantee that will ensure that no provider would receive less than the equivalent of the current Nursery Education Grant rate of £3.52 an hour during the three year transitional protection period.
- 5.21 Appendix E illustrates the impact of implementing the EYSFF including transitional protection showing potential 'winners' and 'losers'. It is based on historic hours of take up and will need to be reassessed using the January 2010 census data when that becomes available.

6.0 Proposals for the Allocation of Full Time Early Years Places

- 6.1 The development of the EYSFF provides the Council with an opportunity to review the criteria for the allocation of FT EY places and their funding. The objective is to devise a transparent and common process across all sectors that would allocate a FT place based on need and vulnerability of the child. Currently schools offer FT places based on ad hoc local arrangements that have built up over the last 25 years.
- 6.2 SF and providers were consulted during the autumn on a proposal that would allocate places using the eligibility criteria currently used for the Government's 2 year old childcare scheme based on:
 - Economic deprivation
 - · Social needs; and
 - Medical needs.

Appendix D contains the criteria in full.

Parents would apply centrally for a FT place and demonstrate that they meet the eligibility criteria.

- 6.3 The main issues and concerns highlighted by the consultation responses covered:
 - Any changes should be delayed for a year to allow admissions and eligibility processes to be developed
 - Parents need to be consulted and informed of the proposals so they can assess the implications
 - Any centrally administered admissions process must have capacity with no detriment to statutory age admissions process
- 6.4 December SF was subsequently consulted on the following options:

- Option 1: Delay the FT place implementation for a year so that it commences in September 2011
- Option 2: Implement a revised FT place allocations process for September 2010 intake allocating places based on the relative deprivation associated with a child's post code to be administered locally
- Option 3: Implement the original proposal that went out to consultation
- Option 4: Implement a hybrid option of Option 2 funding 80% of the 2009/10 FT places in schools and 80% of the proposed FT places for PVIs in Option 2
- 6.5 December SF concluded that the move to offering FT places based on need should not be delayed but accepted that an interim approach was the best option to maintain the momentum of change. Options 1 and 3 were rejected with Options 2 and 4 seen as maintaining the momentum of change and transition to the new basis of allocation.
- 6.6 SF concluded that Option 2 was their preferred option and implementation in September 2010 was feasible if providers managed their own admissions within the guidelines set by Brent.
- 6.7 Consultation with parents was to begin last month but concerns were expressed at the January 2010 SF by head teachers that there was insufficient time to consult parents on the changes for the September 2010 intake.
- 6.8 In order to provide flexibility to schools wishing to maintain their FT provision DCSF had promised new regulations that would allow schools to charge for a FT place should parents be willing to pay. This new power would have been an important element of the successful implementation of the new allocation basis for full time places. These regulations have not yet been introduced and there is real uncertainty about them being in place in time for September 2010.
- 6.9 Arising from the above the Council has received legal advice that would support a delay in implementation until September 2011. A further report will be brought to Executive later in 2010 seeking approval to the admissions and allocations process (see paragraph 6.2) for a FT place from September 2011 following consultation with stakeholders.

7.0 Financial Implications

Overall Financial Impact

7.1 The Director of Finance and Corporate Resources comments that the overall financial impact of the EYSFF indicates that the estimated cost of £12.5m can be accommodated within available resources. There is a prudent contingency of £0.8m available to address any unforeseen consequences or events arising from the EYSFF. There are no General Fund implications.

8.0 Legal Implications

- 8.1 The Borough Solicitor advises that Section 7 of the Childcare Act 2006 sets out the requirement for local authorities to secure free early years provision for each 3 and 4 year old in their area. Section 7 will also assist with the authorities Section 6 to secure sufficient childcare by delivering the free entitlement to early years provision flexibly and to address the inconsistencies of how this is currently funded.
- 8.2 Regulations under Section 7 of the Childcare Act 2006 set out the amount and type of free provision and the ages of children to benefit from free provision. As of September 2010 the minimum amount of free provision which a local authority must secure for each eligible child will be 570 hours each year spread over no fewer than 38 weeks of the year. The regulations continue to require local authorities to make Early Years Foundation Stage provision free of charge and in doing so use early years providers who are either:
 - a) Early years providers who are required to be registered on the Ofsted Early Years register; or
 - b) Maintained schools, approved non-maintained special schools or independent schools which are not exempt from registration.
- 8.3 Children will continue to be eligible for free provision from 1 April, 1 September or 1 January following their 3rd birthday and will cease to be eligible when they reach compulsory school age.
- 8.4 The necessary paving legislation for the EYSFF was included in the Apprenticeships, Skills, Children and Learning Act 2009, which has recently completed its passage through Parliament. The primary legislation allows amendments to the Schools Finance Regulations that will formalise the creation of the EYSFF and the statutory deprivation supplement that will be funded from DSG.

9.0 Diversity Implications

9.1 There are no diversity implications arising from the proposals in this report.

10.0 Staffing Implications

- 10.1 Schools currently offering FT places will need to assess their options for EY provision arising from the proposals set out in this report. Staff implications could arise through:
 - PT schools increasing provision from 12.5 hours to 15 hours a week;
 - FT schools changing to PT or mixed provision.

Trade unions have been aware of the proposals in this report through their representation on SF.

Background Papers

- i) Draft Code of Practice on Provision of Free Early Education Entitlement for 3 and 4 Year Olds September 2009 (DCSF)
- ii) Implementing the Early Years Single Funding Formula Practice Guidance July 2009 (DCSF)

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Director of Children & Families John Christie

Appendix A

Written Ministerial Statement 'Early Years Funding'

This government has transformed the provision of early years education and childcare in this country, increasing investment sevenfold since 1997 and creating a universal free offer for three and four year olds.

As a result there is now nearly universal take-up of the 12½ hours of free early learning and childcare available to three and four year olds, and we remain on course to extend the provision to 15 hours per week from September 2010. The commitment and endeavour of early years providers across the country have been crucial to this success.

In 2007 we announced plans to introduce a single local Early Years Single Funding Formula (EYSFF).

This aims to provide greater consistency and transparency in local decision-making concerning the funding of the free entitlement for 3 and 4 year olds.

The necessary paving legislation for the EYSFF was included in the Apprenticeships, Skills, Children and Learning Act 2009, which has recently completed its passage through Parliament. The introduction of the EYSFF was welcomed by members on all sides of both Houses.

Our intention has been that every local authority should implement the EYSFF from April 2010. In anticipation of this many local authorities have been working hard to prepare for this and have engaged positively with local providers.

However, during the summer it became clear that a significant number of local authorities were experiencing difficulty in developing their EYSFF. More recently, parents and providers, from both the maintained and the PVI sectors, have expressed concerns about the potential adverse impact on provision if the EYSFF is introduced now.

In response to these concerns the department acted quickly to survey all local authorities, to establish how much progress they had made. This was completed towards the end of November and found considerable variation in terms of their readiness.

The data and information we have collected now suggests that less than a third of local authorities will be in a secure position to implement their EYSFF from April 2010. While it is difficult to generalise about the underlying reasons it seems clear that some local authorities have experienced serious difficulties in obtaining accurate data from their providers, while others have simply found the task extremely challenging.

I have therefore decided to postpone the formal implementation date for the EYSFF by one year until April 2011.

I have asked my officials to invite all local authorities that are confident they are ready to implement their new formulae in April 2010 and who wish to do so to continue as planned. These local authorities will be able to apply to join a pathfinder programme, which currently involves 9 local authorities but which we will now expand.

This expansion will increase the capacity of the pathfinder programme to develop practice from which other local authorities can learn.

The government remains strongly committed to the introduction of the EYSFF in all areas from April 2011. We believe that it is only through the effective implementation of the EYSFF that all providers across the sector can have confidence in local decisions about funding. This twelve month delay should provide sufficient time for concerns to be addressed, without incurring a risk of drift. It will also allow time for more dedicated support to be offered to those local authorities that need it in order to complete the development of their formula.

Appendix B

Consultation Feedback

Consultation Process

The main emerging issues are summarised below:

Single Funding Formula

- The hourly rates for PVIs was too low
- Deprivation supplement should have a larger overall sum allocated to it
- Flexibility supplement criteria are too difficult to meet
- Quality supplement criteria are aspirational and need to be more realistic

FT place allocations process

- It should be delayed for a year to allow admissions and eligibility processes to be developed
- Parents need to be consulted and informed of the proposals so they can assess the implications
- Centrally administered admissions process for FT places must have capacity to manage the process with no detriment to statutory age admissions process

Consultation Process and Outcomes

Approach

Brent currently has 138 EY providers offering the free entitlement to EY provision made up of:

- Maintained sector
 - o 48 primary schools
 - 26 offering FT provision
 - 22 offering PT provision
 - 4 nursery schools offering FT provision
- PVI sector
 - 86 providers offering PT provision

The consultation process involved two elements comprising:

- Information meetings offering further details and clarifications on the proposals; and
- Consultation questionnaire seeking providers views and feedback on the proposals.

Information meetings

Four information meetings were held at the following schools:

- Roe Green Infants
- Oakington Manor
- · Granville Plus Children's Centre; and
- Malorees Infants

Forty-five providers attended the meeting broken down as follows:

- Schools
- FT place schools
 PT place schools
 Children's Centres/Nursery schools
 PVIs

The attendance represented an overall 33% participation rate by all providers.

Consultation Questionnaire

The questionnaire was in two parts covering the EYSFF and proposed basis for allocating and funding FT EY places. A number of questions were asked seeking 'yes' or 'no' answers followed by requests for additional comments in support of the answer. 41 responses were received representing 30% of total providers and their answers are set out below.

Responses to Questionnaire

| | | Sch | nools | P | VIs |
|----------------------------|--|-------------|-----------|-------------|---------------|
| | | Yes | No | Yes | No |
| mula | Question 1: Do you feel the use of different hourly rates to reflect the different costs, particularly staff costs, of providers is a reasonable basis for the hourly rate? Question 2: Do you feel the amount allocated to the deprivation supplement from the £11m budget should be | 9 Larger | Smaller 5 | 3 Larger | 21 Smaller |
| For | larger or smaller? Question 3; Do you feel the proposed measures and | 3 | 10 | 12 | 10 |
| Single Funding Formula | payment levels will incentivise providers to offer flexibility? Question 4: Do you feel the proposed measures and payment levels will incentivise providers to improve quality? | 1 | 12 | 12 | 9 |
| Fun | Question 5(a): Do you agree that the proposed qualifications measures should form part of the quality supplement | 5 | 9 | 18 | 4 |
| gle | Question 5(b): Do you agree that the proposed Ofsted measures should form part of the quality supplement | 6 | 7 | 14 | 7 |
| Sin | Question 6: Are the thresholds for moving up from 'Basic' to 'High' reasonable and achievable? Question 8: Do you understand the structure of the | 12 | 10 | 7 | 17 |
| | proposed single funding formula? Question 10: Do you agree that the proposed criteria | 7 | 6 | 10 | 11 |
| | should be used as a basis for the allocation and subsequent funding of FT places? | • | | | |
| uo | Question 11 FT Schools: If you were to lose funding for FT places would you consider switching to PT provision? | 5 | 3 | NA | NA |
| locati | Question 12 PT Schools: Would you consider offering FT places alongside your PT Provision? | 0 | 4 | NA | NA |
| ce All | Question 13 PVIs: Would you see any difficulties in accommodating a funded FT Child? | NA | NA | 9 | 11 |
| Full Time Place Allocation | Question 14:The proposed way forward is for the FT place applications process to be managed centrally. Do you have any views on this proposal? | 12 | 1 | 14 | 7 |
| Full Ti | Question 15: Do you feel the proposed transitional protection offers a reasonable basis for allowing providers to cope with the changes and financial impact of the proposals? | 7 | 5 | 6 | 8 |
| | Question 16: Do you understand the structure of the proposed full time place allocations and funding proposals? | 13 | 0 | 15 | 4 |
| | | | | l . | |

NB: A number of respondents chose not to answer some questions

Appendix C: Benchmarking with other Local Authorities

| Appena | X C: Bend | cnmarkin | g with | otner Loca | Il Authorities | | | | |
|------------|--------------------|-------------------|--------|--------------------------------------|---|--|--|--|--|
| | Hourly Rate | | | Supplements | | | | | |
| Council | Schools | Nursery School | PVIs | Deprivation | Quality | Flexibility | Other | | |
| Brent | 3.25 | 3.25 | 3.25 | £1.25m. IMD score for postcode | Staff Quals 0.10p Ofsted: Outstanding 0.10p Good 0.05p | Full 0.30p Partial 0.15p | | | |
| Barnet | 3.60 | 3.60 | 3.60 | £439k/ | £194k /NPQICL, | £304k at | £304k/£100 | | |
| | | | | IDACI Units | NPQH,EYPS | 2 rates | per child | | |
| Hillingdon | 2.99 | 2.99 | 2.99 | £1.4m/ | £501k/ | NIL | £702k Premises | | |
| | | | | 20% most dep | Graduate Leaders | | £300k Protection | | |
| Harrow | 3.56 | 3.56 | 3.56 | £53k/Acorn | £55k/Level 6, £40k/Level 5 | NIL | £290k/ 26 PPA £101k/76 PVIs £638k/Qual | | |
| | | | | postcodes | £15k/ Level 4 | | Tchrs | | |
| Lambeth | 3.90 | 7.80 | 3.90 | 2p/funded hour | NIL | Ofsted 18p/hour if o/s 9p/hour if good | NIL | | |
| Camden | 5.46 | 6.53 | 4.98 | 0.08p/funded hour | NIL | NIL | NIL | | |
| Rochdale | 3.75 | 6.16 | 3.02 | N/K | 12p /funded hour | 34p/funded hour | NIL | | |

Appendix D

Criteria for Allocation of Full Time Early Years Place

| Criteria for Allocation of Full Time Early Years Place | | | | | | | |
|--|---|--|--|--|--|--|--|
| lar | The family are in receipt of one or more of the following | | | | | | |
| <u>.i.</u> | Income support | | | | | | |
| a | Income based job seekers allowance | | | | | | |
| Compulsory National Criteria | Child tax credit at a higher rate than the family element | | | | | | |
| | Extra working tax credit relating to a disability | | | | | | |
| | Pension credit | | | | | | |
| | Use IMD to identify those post codes associated with economic deprivation as a proxy for the above | | | | | | |
| | Family Characteristics | | | | | | |
| | Asylum seeking/refugee | | | | | | |
| | Parental Characteristics | | | | | | |
| D | Teenage parents in FT education | | | | | | |
| riteri | Those with health issues or disabilities known to social services | | | | | | |
| cal C | Experience of domestic violence and known to social services | | | | | | |
| o pe | | | | | | | |
| ed Lo | Experience of substance misuse and known to social services | | | | | | |
| ested Lo | | | | | | | |
| ggested Lo | services | | | | | | |
| Suggested Local Criteria | Speech and language delay In care | | | | | | |
| Suggested Lo | Services Child Characteristics Speech and language delay In care Subject to a child protection plan | | | | | | |
| Suggested Lo | Speech and language delay In care Subject to a child protection plan In temporary accommodation | | | | | | |
| Suggested Lo | Child Characteristics Speech and language delay In care Subject to a child protection plan In temporary accommodation Involved with Social Care | | | | | | |
| Suggested Lo | Speech and language delay In care Subject to a child protection plan In temporary accommodation | | | | | | |

| Appendix E | | | | | | | | | |
|--|--|--|--|------------------------------|-------------------------|------------------------------|------------------------------|------------------------------|--|
| | Indicator | ndicator Comparison of Current Fur | | | EYSFF | Transi | nsitional Protection | | |
| Provider | 1 = PT Primary, 2 = FT Primary, 3 = FT Nursery, 4 = Private, 5 = Voluntary, 6 = Independent, 7 = Childminder | Current Funding With Current FT Place Funding | New SFF Total Funding With Current FT Place Funding | % Change in Funding | Financial Comparison | 25% TP On Gain or Loss | 50% TP On Gain or Loss | 75% TP On Gain or Loss | |
| Anson Primary | 1 | 97,284 | 109,458 | 13% | 12,174 | 3,043 | 6,087 | 9,130 | |
| Av. H. Torah Temimah | 2 | 93,324 | 101,041 | 8% | 7,717 | 1,929 | 3,859 | 5,788 | |
| Barham Primary | 1 | 116,115 | 132,539 | 14% | 16,425 | 4,106 | 8,212 | 12,318 | |
| Braintcroft Primary | 1 | 167,798 | 174,965 | 4% | 7,167 | 1,792 | 3,584 | 5,375 | |
| Brentfield Primary | 2 | 141,801 | 161,009 | 14% | 19,208 | 4,802 | 9,604 | 14,406 | |
| Carlton Vale Infant | 2 | 135,825 | 139,107 | 2% | 3,282 | 821 | 1,641 | 2,462 | |
| Chalkhill Primary | 1 | 112,277 | 126,644 | 13% | 14,368 | 3,592 | 7,184 | 10,776 | |
| Christ Church Brond. CE | 2 | 92,669 | 97,809 | 6% | 5,140 | 1,285 | 2,570 | 3,855 | |
| Convent of J&M RC Inf. | 1 | 108,097 | 121,090 | 12% | 12,992 | 3,248 | 6,496 | 9,744 | |
| Donnington Primary | 2 | 114,113 | 122,872 | 8% | 8,759 | 2,190 | 4,380 | 6,569 | |
| Elsley Primary | 1 | 115,507 | 129,386 | 12% | 13,879 | 3,470 | 6,939 | 10,409 | |
| Fryent Primary | 1 | 116,792 | 124,659 | 7% | 7,867 | 1,967 | 3,934 | 5,900 | |
| Furness Primary | 2 | 184,921 | 199,940 | 8% | 15,019 | 3,755 | 7,509 | 11,264 | |
| Gladstone Park Primary | 1 | 117,115 | 130,363 | 11% | 13,249 | 3,312 | 6,624 | 9,936 | |
| Harlesden Primary | 2 | 94,426 | 105,293 | 12% | 10,866 | 2,717 | 5,433 | 8,150 | |
| John Keble CofE Primary | 2 | 117,223 | 130,222 | 11% | 12,999 | 3,250 | 6,500 | 9,749 | |
| Kensal Rise Primary | 2 | 310,518 | 312,039 | 0% | 1,522 | 380 | 761 | 1,141 | |
| Kingsbury Green Primary | 1 | 127,098 | 123,599 | -3% | -3,498 | -875 | -1,749 | -2,624 | |
| Leopold Primary | 2 | 185,496 | 199,625 | 8% | 14,129 | 3,532 | 7,064 | 10,597 | |
| Lyon Park Infants | 1 | 157,552 | 172,325 | 9% | 14,774 | 3,693 | 7,387 | 11,080 | |
| Malorees Infant | 2 | 77,375 | 83,744 | 8% 9% | 6,369 | 1,592 | 3,184 | 4,777 | |
| Michael Sobell Sinai Mitchell Brook Primary | 2 | 215,130 138,681 | 234,502 150,676 | 9% | 19,372 11,994 | 4,843 2,999 | 9,686 5,997 | 14,529 8,996 | |
| Mora Primary | 2 | 182,506 | 198,097 | 9% | 15,591 | 3,898 | 7,795 | 11,693 | |
| Newfield Primary | 2 | 110,382 | 121,535 | 10% | 11,154 | 2,788 | 5,577 | 8,365 | |
| NW London Jewish | 2 | 125.839 | 142,571 | 13% | 16,732 | 4,183 | 8,366 | 12,549 | |
| Northview Primary | 2 | 105,754 | 91,872 | -13% | -13,881 | -3,470 | -6,941 | -10,411 | |
| Oakington Manor Primary | 1 | 142,572 | 162,676 | 14% | 20,104 | 5.026 | 10,052 | 15.078 | |
| Oliver Goldsmith Primary | 1 | 81,206 | 91,233 | 12% | 10,026 | 2,507 | 5,013 | 7,520 | |
| Our Lady of Grace RC Inf | 2 | 103,942 | 117,760 | 13% | 13,818 | 3,455 | 6,909 | 10,364 | |
| Our Lady of Lourdes RC | 2 | 113,699 | 130,265 | 15% | 16,566 | 4,141 | 8,283 | 12,424 | |
| Park Lane Primary | 2 | 115,283 | 161,990 | 41% | 46,707 | 11,677 | 23,354 | 35,030 | |
| Preston Park Primary | 1 | 113,978 | 127,996 | 12% | 14,018 | 3,505 | 7,009 | 10,514 | |
| Princess Frederica CE | 2 | 116,168 | 132,651 | 14% | 16,483 | 4,121 | 8,241 | 12,362 | |
| Roe Green Infant | 1 | 155,522 | 174,363 | 12% | 18,841 | 4,710 | 9,421 | 14,131 | |
| Salusbury Primary | 2 | 218,265 | 277,291 | 27% | 59,025 | 14,756 | 29,513 | 44,269 | |
| St Andrew & St Francis CE | 1 | 98,504 | 113,145 | 15% | 14,641 | 3,660 | 7,320 | 10,981 | |
| St Joseph'S RC Infant | 1 | 119,210 | 133,737 | 12% | 14,528 | 3,632 | 7,264 | 10,896 | |
| St Joseph's Primary | 2 | 117,451 | 131,679 | 12% | 14,228 | 3,557 | 7,114 | 10,671 | |
| St Margaret Clitherow | 2 | 92,890 | 105,980 | 14% | 13,090 | 3,273 | 6,545 | 9,818 | |
| St Mary's CE Primary | 2 | 112,422 | 137,068 | 22% | 24,647 | 6,162 | 12,323 | 18,485 | |
| St Marys RC Primary | 2 | 100,050 | 112,558 | 13% | 12,507 | 3,127 | 6,254 | 9,380 | |
| St Robert Southwell RC | 2 | 92,427 118,766 | 101,714 139,586 | 10% 18% | 9,287 20,820 | 2,322 5,205 | 4,643 10,410 | 6,965 15,615 | |
| Stonebridge Primary Sudbury Primary | 1 | 176.044 | 188,370 | 18% 7% | 12,326 | 3,082 | 6,163 | 9,245 | |
| Uxendon Manor Primary | 1 | 115,882 | 128,690 | 11% | 12,326 | 3,202 | 6,163 | 9,245 | |
| Wembley Primary | 1 | 121,417 | 131,237 | 8% | 9,820 | 2,455 | 4,910 | 7,365 | |
| Wykeham Primary | 2 | 168,947 | 189,426 | 12% | 20,479 | 5,120 | 10,239 | 15,359 | |
| Total Primary Schools | i | 6,256,261 | 6,926,397 | 11% | 670,136 | 167,534 | 335,068 | 502,602 | |
| Granville Plus Children's Centre | 3 | 399,466 | 367,649 | -8% | -31,817 | -7,954 | -15,909 | -23,863 | |
| College Green Nursery | 3 | 397,236 | 374,805 | -6% | -22,431 | -5,608 | -11,216 | -16,824 | |
| Curzon Crescent Children's Centre | 3 | 698,039 | 657,246 | -6% | -40,793 | -10,198 | -20,396 | -30,595 | |
| Fawood Children's Centre | 3 | 426,914 | 403,553 | -5% | -23,361 | -5,840 | -11,681 | -17,521 | |
| Total Nursery Schools | | 1,921,656 | 1,803,253 | -6% | -118,403 | -29,601 | -59,201 | -88,802 | |
| Total all Schools | | 8,177,917 | 8,729,650 | 0 | 551,733 | 137,933 | 275,866 | 413,800 | |

| | Indicator | Comparis | on of Current Fu | nding with | EYSFF | Transi | tional Prot | ection |
|---|------------------|-------------------|------------------|------------|---------------|-----------------------|---------------|---------|
| | 1 = PT Primary, | | | | | | | |
| | 2 = FT Primary, | Current | New SFF Total | % | = = | | | |
| | 3 = FT Nursery, | Funding With | Funding With | Change | is cia | | | |
| Provider | 4 = Private, | Current FT | Current FT | in | Financial | | | |
| | 5 = Voluntary, | Place Funding | Place Funding | Funding | Fir m | 25% TP | 50% TP | 75% TP |
| | 6 = Independent, | . iaco i aiiaiiig | . iaco i ananig | · unumg | ပ | On Gain or | | On Gain |
| | 7 = Childminder | | | | | Loss | or Loss | or Loss |
| A Perfect Start | 4 | 55,833 | 69,285 | 24% | 13,452 | 3,363 | 6,726 | 10,089 |
| Abbey Nursery School | 4 | 61,727 | 59,952 | -3% | -1,775 | -444 | -887 | -1,331 |
| Acorn Nursery | 4 | 17,510 | 21,610 | 23% | 4,100 | 1,025 | 2,050 | 3,075 |
| Alice's Wonderland Nursery | 4 | 36,706 | 43,259 | 18% | 6,553 | 1,638 | 3,277 | 4,915 |
| All Saint's Pre School | 4 | 33,546 | 31,215 | -7% | -2,331 | -583 | -1,166 | -1,748 |
| Andrew Memorial Day Nursery | 4 | 75,951 | 67,767 | -11% | -8,184 | -2,046 | -4,092 | -6,138 |
| Barnhill Pre-School Playgroup | 4 | 58,028 | 67,372 | 16% | 9,344 | 2,336 | 4,672 | 7,008 |
| Bluebell Nursery | 4 | 84,462 | 70,806 | -16% | -13,655 | -3,414 | -6,828 | -10,242 |
| Bright Horizons Alperton Nursery | 4 | 29,727 | 28,333 | -5% | -1,394 | -349 | -697 | -1,046 |
| Brightstart Childcare & Education | 4 | 41,923 | 37,819 | -10% | -4,104 | -1,026 | -2,052 | -3,078 |
| Budding Learners Montessori Nursery | 4 | 44,531 | 50,084 | 12% | 5,554 | 1,388 | 2,777 | 4,165 |
| Christ Church Nursery | 4 | 23,652 | 26,219 | 11% | 2,567 | 642 | 1,283 | 1,925 |
| College Green Nursery | 4 | 26,965 | 23,422 | -13% | -3,543 | -886 | -1,772 | -2,658 |
| Colours Nursery | 4 | 25,257 | 17,677 | -30% | -7,580 | -1,895 | -3,790 | -5,685 |
| Crickets Montessori Nursery School | 4 | 52,754 | 62,982 | 19% | 10,228 | 2,557 | 5,114 | 7,671 |
| East Lane Montessori School | 4 | 96,502 | 87,853 | -9% | -8,649 | -2,162 | -4,324 | -6,486 |
| Ellen Louise Nursery | 4 | 61,088 | 58,422 | -4% | -2,666 | -667 | -1,333 | -2,000 |
| Fawood Children's Centre | 4 | 44,148 | 44.468 | 1% | 320 | 80 | 160 | 240 |
| First Steps Day Care | 4 | 19,124 | 16,340 | -15% | -2,784 | -696 | -1,392 | -2,088 |
| Granville Plus Children's Centre | 4 | 9,480 | 11,500 | 21% | 2,020 | 505 | 1,010 | 1,515 |
| Grove Park Kindergarten | 4 | 27,430 | 26,908 | -2% | -522 | -131 | -261 | -392 |
| Happy Child Day Nursery (NW6 6QG) | 4 | 24,466 | 26,328 | 8% | 1,862 | 465 | 931 | 1,396 |
| Happy Child Day Nursery Harlesden (NW10 | 4 | 22,019 | 23,199 | 5% | 1,180 | 295 | 590 | 885 |
| Happy Days Montessori | 4 | 44.672 | 43,651 | -2% | -1,021 | -255 | -510 | -766 |
| Happy Days Pre-School | 4 | 36,003 | 32,084 | -11% | -3,919 | -980 | -1.959 | -2,939 |
| Happy Stars Day Nursery | 4 | 23,118 | 21,614 | -7% | -1,504 | -376 | -752 | -1,128 |
| Harmony Childrens Centre | 4 | 24,264 | 27,765 | 14% | 3,501 | 875 | 1,751 | 2,626 |
| Harmony Montessori Nursery School | 4 | 62,223 | 57,638 | -7% | -4,585 | -1,146 | -2,292 | -3,439 |
| Heritage Family Centre | 4 | 19.740 | 23.925 | 21% | 4.185 | 1.046 | 2.093 | 3,139 |
| Honeypot Nursery | 4 | 49,529 | 46,998 | -5% | -2,531 | -633 | -1,266 | -1,898 |
| Hopscotch Nursery | 4 | 72,939 | 56,949 | -22% | -15,990 | -3,997 | -7,995 | -11,992 |
| Jellitots Nursery | 4 | 49.071 | 48,708 | -1% | -364 | -3,99 <i>1</i> -91 | -1,993 | -11,992 |
| Jubilee Clock Pre School Nursery | 4 | 31,642 | 33,598 | 6% | 1,956 | 489 | 978 | 1,467 |
| | 4 | 41,921 | 45,354 | 8% | 3,432 | 858 | 1,716 | 2,574 |
| Kenton Day Nursery | 4 | , | | 39% | | | | , |
| Kenton Kindergarten | 4 | 7,034 | 9,752 | | 2,718 -240 | 679 | 1,359 -120 | 2,038 |
| Kindercare Montessori Nursery | | 31,975 | 31,735 | -1% | | -60 | | -180 |
| Kingsbury Jewish Kindergarten | 4 | 11,021 | 13,133 | 19% | 2,112 | 528 | 1,056 | 1,584 |
| Learning Tree Montessori Nursery | 4 | 79,600 | 60,695 | -24% | -18,905 | -4,726 | -9,452 | -14,179 |
| Lindsay Park Nursery School | 4 | 56,742 | 62,448 | 10% | 5,706 | 1,426 | 2,853 | 4,279 |
| Little Acorn Nursery | 4 | 31,747 | 32,857 | 3% | 1,110 | 278 | 555 | 833 |
| Little Angels Ltd | 4 | 8,756 | 8,452 | -3% | -304 | -76 | -152 | -228 |
| Little Donnington Playgroup | 4 | 13,719 | 14,539 | 6% | 820 | 205 | 410 | 615 |
| Little Jems Nursery | 4 | 33,997 | 28,782 | -15% | -5,216 | -1,304 | -2,608 | -3,912 |
| Little Learners Montessori School | 4 | 96,642 | 94,243 | -2% | -2,399 | -600 | -1,199 | -1,799 |
| Little Learners Nursery | 4 | 59,353 | 45,291 | -24% | -14,062 | -3,515 | -7,031 | -10,546 |
| Living Spring Montessori | 4 | 44,295 | 52,930 | 19% | 8,636 | 2,159 | 4,318 | 6,477 |
| London Road Nursery | 4 | 83,190 | 73,630 | -11% | -9,560 | -2,390 | -4,780 | -7,170 |
| Neasden Montessori School | 4 | 86,489 | 86,534 | 0% | 45 | 11 | 22 | 34 |
| Nicoll Road Nursery School | 4 | 67,556 | 64,976 | -4% | -2,580 | -645 | -1,290 | -1,935 |
| North Stars Nursery | 4 | 36,859 | 32,448 | -12% | -4,410 | -1,103 | -2,205 | -3,308 |
| Northwick Park Day Nursery | 4 | 63,223 | 65,762 | 4% | 2,539 | 635 | 1,270 | 1,904 |
| Preston Road Multicultural Nursery | 4 | 50,582 | 46,098 | -9% | -4,484 | -1,121 | -2,242 | -3,363 |
| Queens Park Montessori School | 4 | 22,580 | 19,749 | -13% | -2,830 | -708 | -1,415 | -2,123 |
| Roe Green Nursery | 4 | 30,797 | 27,847 | -10% | -2,950 | -738 | -1,475 | -2,213 |

| | Indicator | Comparis | on of Current Fu | nding with | EYSFF | Transi | tional Prot | ection |
|--------------------------------------|--|--|--|------------------------------|-------------------------|------------------------------|------------------------------|------------------------------|
| Provider | 1 = PT Primary, 2 = FT Primary, 3 = FT Nursery, 4 = Private, 5 = Voluntary, 6 = Independent, 7 = Childminder | Current Funding With Current FT Place Funding | New SFF Total Funding With Current FT Place Funding | % Change in Funding | Financial Comparison | 25% TP On Gain or Loss | 50% TP On Gain or Loss | 75% TP On Gain or Loss |
| St Andrews Playgroup | 4 | 50,783 | 46,564 | -8% | -4,219 | -1,055 | -2,109 | -3,164 |
| St George's Playgroup | 4 | 64,850 | 57,433 | -11% | -7,417 | -1,854 | -3,708 | -5,56 |
| St Mary's Nursery | 4 | 21,475 | 27,163 | 26% | 5,688 | 1,422 | 2,844 | 4,26 |
| St Michaels & St Matthews Nursery | 4 | 54,027 | 50,414 | -7% | -3,612 | -903 | -1,806 | -2,70 |
| St Michael's Nursery (John Keble) | 4 | 62,533 | 57,634 | -8% | -4,899 | -1,225 | -2,449 | -3,67 |
| St Michael's Nursery (Knatchbull) | 4 | 74,901 | 74,489 | -1% | -412 | -103 | -206 | -30 |
| St Nicholas School | 4 | 34,807 | 38,899 | 12% | 4,092 | 1,023 | 2,046 | 3,06 |
| Sunrise Pre-School | 4 | 72,973 | 81,811 | 12% | 8,838 | 2,210 | 4,419 | 6,62 |
| The Ascension Pre-School, The Church | 4 | 51,495 | 56,467 | 10% | 4,972 | 1,243 | 2,486 | 3,72 |
| The Pavilion Nursery | 4 | 16,552 | 20,953 | 27% | 4,401 | 1,100 | 2,200 | 3,30 |
| The Willow Children's Centre | 4 | 88,714 | 110,878 | 25% | 22,164 | 5,541 | 11,082 | 16,62 |
| Tiny Steps Community Nursery | 4 | 19,835 | 20,053 | 1% | 219 | 55 | 109 | 16- |
| Tiny Twinkles | 4 | 58,627 | 51,767 | -12% | -6,860 | -1,715 | -3,430 | -5,14 |
| Tree Tops Nursery | 4 | 42,250 | 44,588 | 6% | 2,338 | 585 | 1,169 | 1,75 |
| Villas Nursery | 4 | 9,077 | 12,192 | 34% | 3,115 | 779 | 1,557 | 2,33 |
| Willow Tree Nursery | 4 | 21,423 | 18,361 | -14% | -3,062 | -766 | -1,531 | -2,29 |
| Windermere Nursery School | 4 | 22,132 | 25,157 | 14% | 3,025 | 756 | 1,512 | 2,26 |
| Woodcock Nursery School | 4 | 88,616 | 69,871 | -21% | -18,745 | -4,686 | -9,373 | -14,05 |
| Financial Impact Private Sector | 1 | 3,199,174 | 3,147,699 | -2% | -51,475 | -12,869 | -25,738 | -38,60 |
| ABC Playgroup | 5 | 95,905 | 93,324 | -3% | -2,581 | -645 | -1,291 | -1,93 |
| Kensal Green Under Fives Group | 5 | 39,597 | 35,894 | -9% | -3,703 | -926 | -1,851 | -2,77 |
| St Andrews Nursery | 5 | 52,599 | 60,651 | 15% | 8,052 | 2,013 | 4,026 | 6,03 |
| Financial Impact Voluntary Sector | | 188,101 | 189,869 | 1% | 1,767 | 442 | 884 | 1,32 |
| Noam Nursery School | 6 | 79,989 | 88,589 | 11% | 8,600 | 2,150 | 4,300 | 6,45 |
| Al Sadiq & Al Zahra Schools | 6 | 25,946 | 33,265 | 28% | 7,319 | 1,830 | 3,659 | 5,48 |
| The Swaminarayan School | 6 | 74,507 | 96,548 | 30% | 22,041 | 5,510 | 11,021 | 16,53 |
| Gower House School | 6 | 116,296 | 136,408 | 17% | 20,112 | 5,028 | 10,056 | 15,08 |
| Financial Impact Independent Sector | | 296,739 | 354,810 | 20% | 58,071 | 14,518 | 29,036 | 43,55 |
| Mrs Lena Smith | 7 | 7,200 | 6,980 | -3% | -221 | -55 | -110 | -16 |
| Mrs Shaheena Ahmed | 7 | 3,028 | 3,144 | 4% | 116 | 29 | 58 | 8 |
| Financial Impact Child Minder Sector | | 10,229 | 10,124 | -1% | -105 | -26 | -52 | -78 |
| Total PVIs | 1 | 3,694,242 | 3,702,501 | 0% | 8,259 | 2,065 | 4,129 | 6,194 |
| Grand Total | | 11.872.159 | 12.432.151 | 5% | 559.992 | 139.998 | 279.996 | 419,994 |



18 October 2010

Report from the Director of Children and Families

For Action

Wards Affected:

ALL

Report Title: Update on Implementing the New Policy for Allocation of Early Years Full Time Places

1.0 Background

- 1.1 A decision was made by Executive in February 2010 to implement a new policy for the allocation of early years full time places based on need from September 2011. The policy would also apply for the first time to private and voluntary sector nurseries (PVIs). Executive also agreed to consult with parents on the impact of the new policy. Up to this decision nursery schools and primary schools with nursery classes had offered full time places based on head teacher decisions and individual school policy developed over a number of years. Future allocation of a full time place would be based on applying needs based criteria currently used for the government's 2 year old childcare subsidy.
- Over the summer officers took the opportunity to update a previous assessment of the likely demand for and supply of fulltime places before commencing the consultation process with parents. The outcome from the assessment was that under the proposed eligibility criteria demand from parents for between 1,600 to 1,800 full-time places was likely to exceed supply of 750 to 800 places by a significant margin. The survey also revealed there were 750 children potentially eligible for a full time place but not currently in either a part time or full time place in schools or PVIs. Taken together with the rising birth rate this indicates that there could be pressure on the sufficiency of part time places in the next few years.
- 1.3 Officers now need to reconsider the proposed minimum eligibility criteria given the potential mismatch between demand and supply. This will be followed by extensive consultation with parents as some children who are currently benefitting from fulltime provision may no longer be entitled to such provision. Parents/carers will therefore need an early indication if they are to make alternative provision.

Meeting Version no.
Date Date

1.4 The admissions process for the September 2011 intake commences in September 2010 before the parental consultation will be completed. In light of this and the requirement to reconsider the eligibility criteria, a key part of the consultation information, the implementation of the new policy can only commence from September 2012.

2.0 Recommendations

2.1 To agree to implement the introduction of the new policy for allocating full time early years places from September 2012.

3.0 Financial Implications

- 3.1 Through the Dedicated Schools Grant (DSG) the Council only receives funding for a part time nursery/ early years place from the government. The extra cost of the full time places of around £2m is absorbed within the overall DSG and effectively means there is less funding to distribute to all schools through the schools funding formula.
- 3.2 In the current financial year 4,298 children benefit from an early place as follows:
 - Schools
 - 2,543
 - 1,170 Full Time
 - 1,373 Part Time
 - PVIs
 - 1,755 Part Time

This provision costs £12.2m and is funded through the DSG.

- 3.3 There are no financial implications for the current financial year, however, the additional staff implications outlined below will have to be considered as part of the 2011/12 schools budget process that allocates the DSG to schools and sets the centrally retained element.
- 3.4 Moving the implementation date of the new policy to September 2012 will impact on the 2012/13 DSG budget shares.

4.0 Legal Implications

4.1 The Authority has a statutory duty in accordance with Section 7 Childcare Act 2006 to secure free early years provision for each 3 and 4 year old in its area.

5.0 Diversity Implications

5.1 There are no diversity implications contained within this report.

6.0 Staffing Implications

6.1 Implementing and managing the fulltime place applications process will require additional staff resources. Further work is required to ascertain the full impact and this will be discussed as part of the 2011/12 schools budgeting process.

Background Papers (essential)

- 15 February 2010 Executive Report Introduction of Early Years Single Funding Formula and Changes to the Allocation and Funding of Early Years Full Time Places in Maintained and Private, Voluntary and Independent (PVI) Sectors.
- ii) Draft Code of Practice on Provision of Free Early Education Entitlement for 3 and 4 Year Olds September 2009 (DCSF).
- iii) Implementing the Early Years Single Funding Formula Practice Guidance July 2009 (DCSF).

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Director of Children & Families, Krutika Pau



Children & Young People Overview & Scrutiny Committee

29 March 2011

Report from the Director of Children & Families

For Information

Wards Affected: ALL

Report Title: Restructuring of Children's Centre buildings and provision in Brent

1.0 Summary

1.1 This report was presented to the Executive in January 2011 and the recommendations were accepted.

2.0 Recommendations

2.1 This report is presented with a view to informing Scrutiny Committee of the reductions required in early yrs services and the methodology for achieving those.

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Executive 17 January 2011

Report from the Director of Children and Families

For Action

Wards Affected:

ALL

Report Title: Restructuring of Children's Centre buildings and provision in Brent

1.0 Summary

- 1.1 This paper sets out a proposal regarding Children's Centre capital projects which will contribute to Children's Centre savings in the context of budgetary reductions for 2011/12.
- 1.2 Brent Council had planned to operate 20 Children's Centres across the local authority to provide universal access to services that address the needs of families with children up to their 5th birthday. The centres were being established in distinct phases (Phases 1 to 3) largely relating to prioritising the areas of greatest deprivation in the initial rounds of development.
- 1.3 The proposals are to:
 - a) not to progress with building three new centres where the capital developments are not sufficiently advanced, and:
 - b) have three schools take responsibility for the recurrent operating costs of three children's centres that are attached to their schools. This will provide recurrent savings of approximately £305k per annum.
- 1.4 Whilst universal access will be possible, geographical reach areas of centres will be extended and services will be targeted to the most vulnerable. The proposed map of Children's Centres, Maintained Nursery Schools and Service Delivery Points can be found attached at Appendix 2.

2.0 Recommendations

- 2.1 To agree not to build 3 phase three children's centres; Sudbury, Cricklewood and Kingsbury Intergenerational Centre.
- 2.2 To agree to explore the proposal that a further 3 phase three Children's Centres; Wykeham, Preston Park and Mount Stewart be designated as service delivery points instead of full Children's Centres, and become, via a formal agreement, the responsibility of schools on whose sites they are being developed.

3.0 Introduction and Background

- 3.1 Three Sure Start local programmes were established in Brent between 1999 and 2002 and they were followed by the introduction of the children's centres programme. Introduced into Brent in three phases, with phase 1's built mostly to meet the needs of those living in the most deprived 20% LSOA (lower super output areas) Children's centres represented a new model of working with children aged under 5 and their families. Multi-agency integrated services are provided to a catchment area of approximately 800-1200 families. The universal core offer of services that included:
 - a) child and family health;
 - b) family support (including preventative work);
 - c) advice to parents on training and entering/returning to work;
 - d) integrated early learning;
 - e) community involvement reaching out to those hardest to reach families.

In the 30% most disadvantaged areas, childcare and early education are provided on site for children from birth to 5 years, 8am-6pm for at least forty eight weeks per year. In addition to the 'core offer' funding has also been made available for community development work specific to the locality aimed at engaging hard to reach families. Currently, each centre has a distinct team that delivers services to local children and families and in many cases this includes a full time manager. A phase 3 centre only has to offer 5 x 1/2 day activities to meet the grant conditions.

3.2 Brent Council originally intended to operate 20 Children's Centres (see Appendix 1 for a full list of centres and their current and proposed status) across the local authority to provide universal access to services that address the needs of families with children up to their fifth birthday. Notwithstanding the significant reductions to the grants to local authorities and the end of ringfencing of funds to Children's Centres, the Department for Education Business Plan currently emphasises:

'Retain a national network of SureStart Children's Centres with a core universal offer, while also ensuring delivery of proven early interventions to support families in the greatest need.'

- 3.3 The focus on ensuring a core universal offer, while also ensuring delivery of proven early interventions to support families in the greatest need is driving Brent Council's strategic approach to addressing the need to reduce costs.
- 3.4 The first proposal is to agree not to proceed with proposed capital developments of Sudbury, Cricklewood and Kingsbury Intergenerational Centre. These will offer a way of reducing costs without any significant impact on service delivery as we will continue to offer universal services on an ongoing basis to families, with additional services and support to those more vulnerable families. The original catchment areas for these three centres will be captured by the existing centre provision. In this way, agreeing not to build 3 phase three children's centres; Sudbury, Cricklewood and Kingsbury Intergenerational Centre will save approximately £200k per annum in ongoing revenue costs.
- 3.5 The second proposal relates to the three phase 3 Children's Centres; Wykeham, Preston Park and Mount Stewart, all of which operate from school sites. Initial discussions with Head Teachers and governing bodies have indicated the schools would be interested in taking over managerial and financial responsibility for the centres, subject to further consultation and agreement. This approach would save approximately £105k per annum in ongoing revenue costs.
- 3.6 To avoid the risk of capital clawback, minimal Children's Centres activities would take place in these centres as outreach activities using a hub and spoke model from another Children's Centre in the locality. These activities would be funded from the Early Intervention Grant. Further, we would seek to designate the centre as part of a hub and spoke model rather than a full Children's Centre (so these would no longer be designated as children's centres per se, but service delivery points). Schools are then better able to offer more extended services for children, young people and their families, as well as to explore ways of raising additional revenue through the use of the

facilities. Further work will be done by officers to develop this proposal to ensure that there is no capital clawback from DfE.

3.7 Primary and Secondary schools cannot use their delegated budget to subsidise or cover costs that do not relate to school age education. However, with this proposal any services delivered for pre-school age children would be fully funded from the Early Intervention Grant budget. When Children's centre activities are not being delivered the buildings would be used by schools to deliver extended services to school age children and their families or to generate income for the school.

4.0 Financial Implications

- 4.1 Not building three centres would mean the Council would be unable to draw down capital funds from the DfE of:
 - Kingsbury £1,457,804
 - Cricklewood £272,085
 - Sudbury £424,345

This funding would have been available via Sure Start capital grants. Furthermore, not building the three centres would provide annual net revenue savings of £200k resulting from the following:

Cricklewood: £55KSudbury: £55KKingsbury: £90K

- 4.2 As outlined in Section 5, there is a risk of capital clawback if the responsibility of the buildings is passed to schools. This risk will be managed by developing a network of Children's Centres staff working across the locality to deliver the required sessions to meet grant conditions. The financial implications if this risk was to materialise is as follows:
 - Wykeham £562,992
 - Preston Park £739,415
 - Mount Stewart £804,963

The above amounts represent the capital grant funding that would have to be paid back to the DfE because the use of the buildings had changed from the purposes for which the grant had been provided. Should there be a requirement to repay capital grant, there is no budgetary provision for this and would require savings to be found elsewhere in the Integrated and Extended Services budget. A phase 3 centre only has to offer 5 x 1/2 day activities to meet the grant conditions

- 4.3 At this present time, we have contacted Together for Children for guidance on grant conditions for children's centres in relation to a possible change of status of the children centres in Brent to Service Delivery Points. They believe our proposed model is likely to be acceptable. We have attempted to contact the DfE directly to confirm that Brent's proposed model will not likely raise issues in clawback of grant funding, but at this time, we continue to await further guidance from them.
- 4.4 An agreement between Brent Council and schools will need to be drawn up and established. This will require the schools to fund the full running costs of the centre from within their own budgets, and the Council will fund the activities needed to run the day-to-day Children's Centre activities delivered from the Service Delivery Points. Schools will have the freedom to use the space outside of its capacity as a service delivery site for five half day sessions of children's centre activity for their own use. This usage would offer the opportunity for schools to raise income to subsidise the costs of running the building. Discussions with schools are currently ongoing, and final agreements should be in place by March 2011 to allow implementation by April 2011. Schools plan to use the buildings during schools hours for additional services for school age children and their families. If school governing bodies reject the terms of the agreement, savings will be found elsewhere in the Integrated and Extended Services budget.

5.0 Legal Implications

- 5.1 S3 Childcare Act 2006 requires local authorities to make arrangements to secure that early childhood services are provided in an integrated manner in order to facilitate access to those services, and maximise the benefit of those services to parents, prospective parents and young children. Section 5A of the Childcare Act 2006 requires that as part of meeting their duties under section 3, local authorities must, so far as is reasonably practicable, include arrangements for sufficient provision of children's centres to meet local need. This means local authorities are now under a duty to secure sufficient children's centres provision for their area.
- 5.2 The Statutory Guidance on Sure Start Children's Centres provides guidance on what is sufficient to meet local need (page 10) and can take into account children's centres provided, or to be provided, outside their area. Determining local provision is a decision for local authorities but the Guidance makes clear that this decision is to be taken in full consultation with Primary Care Trusts and Jobcentre Plus and other Children's Trust partners and local families and communities. According to the Guidance "Local authorities should ensure that universal access to children's centres is achieved, with children's centres configured to meet the needs of local families especially the most deprived."
- 5.3 In the past, major decisions about Children's Centres have been taken by the Executive which means that a decision not to proceed with, some Children's Centres needs to be taken by the Executive.
- 5.4 In addition to the Statutory Guidance referred to above, there is also Capital Guidance for Children's Centres issued by the then DCSF for Sure Start, Early Years and Childcare Grant, compliance with which is a condition of the capital funding received. Members should be aware that clawback of capital funding is triggered where an asset funded wholly or partly by the Department is disposed of, or the asset is no longer used to meet the aims and objectives consistent with the grant. The Guidance states: "Accountable bodies should make provision on the assumption that clawback will be enforceable by the Department if a capital asset it funded fully or in part is sold or otherwise disposed of. The only exception is where a specific written consent has been obtained from the Department prior to the disposal, for the clawback to be waived or deferred.
- 5.5 It is being proposed that the Wykeham, Preston Park and Mount Stewart Children's Centres become satellite centres of a main Children Centre nearby (the hub and spoke model). While other Children's Centres do use other buildings as satellites, this new approach whereby the buildings are mainly used by the schools for their own extended services provision carries the risk that the clawback will apply and further development work needs to be done as to how this relationship will be structured. Otherwise there is a risk that the funding department will say that each building will no longer be used in full to meet the aims and objectives consistent with the grant, which is stated in the Capital Guidance to be a situation which can give rise to the clawback."
- The Council, as accountable body, is under an obligation to notify and consult with the 5.6 Department about any proposal to dispose of a property funded by the capital grant. The clawback will apply for any property disposed of before 25 years' use of a Children's Centre. Although it is not stated in the Guidance, it is implied that such a clawback would also apply where a Centre was closed and the building used by the Council for a different purpose. Members should also be aware that a part-time use of a Children's Centre for other purposes may also trigger a clawback, however this is not clear from the Capital Guidance. Where the asset being disposed of is valued at the same level or less than the initial grant, the Capital Guidance states that the clawback will be the full value obtained from the disposal of the asset, but reduced if only a proportion of the building costs were funded from the Department's grant. There is no tapering of the clawback as time goes by (other capital grants received by the Council sometimes specify that only a proportion of the capital funding is to be repaid once e.g. 10 years have expired, and so on). As indicated in paragraph 3.1, a phase 3 Childrens Centre has to offer a minimum of five 1/2 day sessions per week. As indicated in the Financial Implication section, contact is being made with the DfE to ascertain whether the current proposal will be acceptable

- without triggering clawback. It is therefore to be hoped that, subject to satisfactory resolution of arrangements with the three schools, that capital clawback will not apply.
- 5.7 In relation to Kingsbury Intergenerational Centre, a tender process has already been run to build this, and tenders evaluated. However, the contract has not yet been awarded and as the tender documents stated that the Council reserved the right not to award a contract at all, there is no liability to tenderers for wasted costs in tendering etc.
- As a public authority, the Council has general duties to promote equal opportunities relating to race, disability and gender and to remove discrimination. These duties are set out in the:
 - Disability Discrimination Act 2005 (DDA 2005);
 - Equality Act 2006;
 - Equal Pay Act 1970;
 - Race Relations (Amendment) Act 2000 (RRAA 2000);and
 - Sex Discrimination Act 1975.
- 5.9 The DDA 2005 requires public authorities, when considering disabled people, to promote positive attitudes towards disabled people and take positive steps, even if that involves treating disabled people more favourably than others.
- 5.10 To provide guidance on the duty there is a Statutory Code of Practice. The general duty is not absolute but it does require authorities in respect of all their functions to give due regard to disability equality. The core general duties are similar for race and gender i.e.:
 - To promote equality of opportunity; and
 - To eliminate harassment and unlawful discrimination.
- 5.11 The Race Relations Act 1976 (as amended) places a statutory duty on public authorities to work to eliminate unlawful discrimination, and to promote race equality in all its functions. There are three complementary parts to the general duty:
 - Eliminating unlawful racial discrimination
 - Promoting equal opportunities
 - Promoting good relations between people from different racial groups
- 5.12 The Code of Practice issued under s71C Race Relations Act 1976 (as amended) is relevant and the council must have regard to it.

6.0 Diversity Implications

- 6.1 An Equalities Impact Assessment has been carried out to identify any diversity implications. The proposals have no adverse direct equalities impact on staff.
- 6.2 The review of postcodes and reach area for the newly networked centres and teams will take into account deprivation levels. This will ensure that all families in Brent have access to the universal core offer. This review has ensured that there are no adverse impacts on service delivery from these proposed changes.

7.0 Staffing/Accommodation Implications

- 7.1 Currently each centre has its own dedicated team. The current restructure in progress will reduce this to teams of staff working across a network of centres.
- 7.2 Currently the phase 1 and 2 centres have office space suitable for predominantly office based staff. It is planned to adapt this, at minimal cost, to accommodation more suited to staff who are predominantly community based. This will involve where appropriate hot-desking arrangements. The reduced staff team will be able to be accommodated in the remaining centres.

8.0 Background Papers

8.1 Sure Start Children's Centres Statutory Guidance

8.2 Contact Officers

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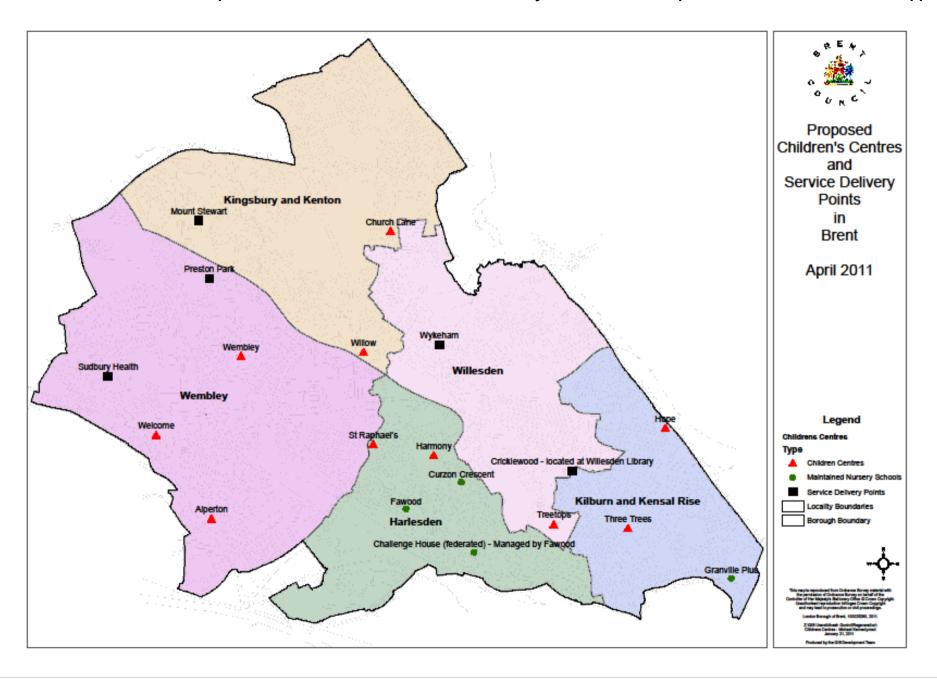
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Future responsibility for Brent's Children's Centres (dependent on member decision)

| Children Centres | Current Status | Proposals | Phase |
|--------------------|--|---|-------|
| 1. Granville Plus* | Developed from Granville nursery school | Direct responsibility of the | 1 |
| | | maintained nursery school | |
| 2. Fawood* | Developed from Evan Davies nursery school | Direct responsibility of the | 1 |
| | | maintained nursery school | 4 |
| 3. Curzon | Developed from Curzon Crescent nursery | Direct responsibility of the | 1 |
| Crescent* | school | maintained nursery school | |
| 4. Sudbury Primary | Proposal is for the new centre not to be built | Reduced services may be | 3 |
| (proposed) | | delivered at Sudbury Health by | |
| 5 Mayort Otayyart | D. It is seemed as f.M. and Observat Infant O. Lucian | agreement with PCT | |
| 5. Mount Stewart | Built in grounds of Mount Stewart Infant & Junior | To be designated as a Service | 3 |
| | Schools. | Delivery Point | |
| 6. Preston Park | Duilt in grounds of Drooton Bork Brimany Cohool | To be designated as a Convice | 3 |
| o. Presion Park | Built in grounds of Preston Park Primary School. | To be designated as a Service | 3 |
| 7 Mukaham | Duilt in grounds of Wykoham Drimory Cahool | Delivery Point To be designated as a Service | 3 |
| 7. Wykeham | Built in grounds of Wykeham Primary School | Delivery Point | 3 |
| 8. Cricklewood | Proposal is for the new centre not to be built. | To be designated as a Service | 3 |
| | Proposal for services to continue to be offered | Delivery Point | |
| | from Willesden Library. | | |
| | Possible building closure in Dec 2011. | | |
| 9. Alperton | Built in grounds of Alperton Community School | Brent Children's Centre | 2 |
| | | SLA with school for building | |
| | | management/responsibility. | |
| 10. Three Trees | Built in grounds of Queens Park Community | Brent Children's Centre | 2 |
| | Secondary School | SLA with school for building | |
| | | management/responsibility. | |
| 11. Wembley | Built in Wembley Primary School – built as part | Brent Children's Centre | 2 |
| | of the school (some shared spaces) | SLA with school for building | |
| | | management/responsibility. | |
| 12. Church Lane | Built in grounds of Fryent Primary School | Brent Children's Centre | 2 |
| | | SLA with school for building | |
| 40.11 | 0, 1, 0, 1, 1, 507) | management/responsibility. | 4 |
| 13. Harmony** | Stand alone Centre (formerly managed by PCT) | Brent Children's Centre | 1 |
| | Includes 30 place full day nursery | Nursery provision to be | |
| 14. Willow** | Contro developed from Coolel Convince numery | reviewed in Mar 11 Brent Children's Centre | 1 |
| 14. WIIIOW | Centre developed from Social Services nursery Includes 103 place full day nursery with special | | ı |
| | needs facilities | Nursery provision to be reviewed in Mar 11 | |
| 15. Treetops** | Centre developed from Social Services nursery | Brent Children's Centre | 2 |
| 15. Treetops | Includes 49 place full day nursery with special | Nursery provision to be | |
| | needs facilities | reviewed in Mar 11 | |
| 16. St Raphael's | Centre developed from St Raphael's' community | Brent Children's Centre and | 2 |
| l or our tapmasis | centre. | Intergenerational Centre | _ |
| | Now an Intergenerational Centre. | | |
| 17. Welcome | Centre on split sites: Wembley Centre for Health | Brent Children's Centre. | 2 |
| | & Barham Park Library | Review Barnham Park site. | |
| 18. Hope | Children's centres activities delivered on the | Brent Children's Centre | 3 |
| | premises of the Hope Centre charity | | |
| 19. Challenge | Shared building. | To be managed by Fawood | 3 |
| House | CC wing refurbishment almost complete. | Nursery School | |
| | | Discussions with school | |
| | | governing body are ongoing. | |
| 20. Kingsbury High | Proposal is for the new centre not to be built. | No longer to provide services | 3 |
| (proposed) | | But families will be able to | |
| | | access services from | |
| | | neighbouring centres. | |

^{*}with day care/**currently includes children in need (placed by social care) and children with disabilities.



Children and Young People Overview and Scrutiny Committee Work Programme – 2010/11

| Meeting Date | Item | Issue for committee to consider | Outcome |
|----------------------------|---|--|---|
| 13 th July 2010 | Children and young people's plan 2009-11 – progress report. | The Children's Plan sets out the vision and objectives for Brent council and its partners in delivering children's services in Brent. This report will provide the committee with a good overview of the current work and priorities for children and young people in Brent. | Report noted. |
| | Brent Youth Parliament Overview | Overview of the work of the parliament including progress with 'Break the Stereotype fix the Impression' campaign (a campaign by BYP to improve adult's perception of young people). | Agreed to set up quarterly meetings between the chair of the Children and Families Overview and Scrutiny Committee and BYP representatives. |
| | Annual Education Standards Report | This will report validated attainment data for assessments undertaken in summer 2009, which will be useful background information for the committee at its first meeting. | |
| | Verbal updates | School Places In – flow and out – flow of secondary aged pupils. | Reports noted. |

| Meeting Date | Item | Issue for committee to consider | Outcome |
|----------------------------------|--|--|---|
| 20 th October 2010 | Support for Somali pupils | Update on the work within schools to provide additional support for Somali pupils through the extended schools programme. | Report noted. |
| | Localities Services | The committee has asked for a report on the council's locality based social care teams and the work they do with vulnerable young people and families. | Report noted. Andrew Davies agreed to send the members of the committee information in the Brent Integrated Care Organisation. |
| | Youth Service Review | The results of the Youth Services Review will be presented to the committee to give members an overview of the service in Brent. | The committee considered the report and recommended that children with disabilities are included in the Strategic Forum that is being formed to develop Youth Services in the borough. The committee will consider an update on the review in February or March 2011. |
| | Youth Offending Task Group terms of reference | The committee has agreed to continue with a task group looking at youth offending in Brent, but to start this work again with revised terms of reference. These will be presented to the committee for approval at the October meeting. | Terms of reference for the task group were agreed and the committee nominated three members to carry out this work – Cllrs Helga Gladbaum, Ann Hunter and Pat Harrison. |
| | Brent Youth Parliament Media Summit Report | The chair of the committee has asked for a report on the outcome of the Brent Youth Parliament Media Summit held in August 2010. The focus of the summit was the BYP campaign, "Break the stereotype, fix the impression" aimed at improving the | Report noted. The committee offered to assist the Brent Youth Parliament if it is unable to take forward the offers made to it at the Media Summit. At present the parliament members are confident this won't be necessary. |

| | impression | of young people in the press. | |
|------------------------------|----------------|---|--------------|
| Verbal Upda Places in Bre | ent agenda. Me | anding item on the committee's embers will be updated on the sition regarding school places in h. | Report noted |

| Meeting Date | Item | Issue for committee to consider | Outcome |
|----------------------------------|---|--|---|
| 9 th December 2010 | 16-19 Agenda | This report will detail the progress with the transfer of the 16-19 education council from the learning and skills council to the local authority. | Report noted |
| | Special Educational Needs | The committee will consider the outcomes of the council's review of SEN in Brent, following on from last year's Ofsted Report and previous reports to the Children and Families Overview and Scrutiny Committee. | Report noted |
| | Safety at the school gates task group follow up | This task group report was agreed by the Executive in March 2010. This report will provide an update on the implementation of the recommendations | Report noted – the committee suggested that parents are included in the working group looking at safety and security around schools that is run by the council's community safety team. |
| | Strategy for primary school developments | The committee is to receive a report on primary school redevelopment in Brent and the schools included in the plans. | Report noted, although there was concern that the philosophical arguments about although schools had not been discussed before the strategy was put together, |

| Verbal Update - Places in Brent | agenda. Members | item on the committee's will be updated on the garding school places in | Report noted |
|------------------------------------|-----------------|---|--------------|
| | the borough. | gg | |

| Meeting Date | Item | Issue for committee to consider | Outcome |
|--|---|---|--|
| 10 th February 2011 – social care themed meeting | Safeguarding services in Brent | The committee will receive a report and presentation on safeguarding services in Brent. It will be split into two parts – Child Protection and Looked After Children. The reports and presentation will provide members with: | Report noted |
| | | An overview of the services The structure of the services and the models of service delivery The numbers of young people that the services are working with The pressures faced by safeguarding services Performance indicators Information on adoption and fostering, in addition to the reports on safeguarding. | |
| | Children in care council | This is a new body set up to represent the views of looked after children. The committee has invited representatives of CIA to give a presentation on their current work and to start to build a relationship with this group. | Report Noted |
| | Impact of domestic violence upon children and | The committee will consider a reporting that looks at emerging evidence that children | Report noted – the committee has agreed to |

| young people | who are affected by domestic violence in the home are more likely to experience other negative outcomes. The report will also look at the changes that are happening around domestic violence services in Brent. | consider a further report from the Children's Partnership on its domestic violence project, which is starting in March / April 2011. This will be added to the committee work programme. |
|---|--|--|
| Verbal Update – School Places in Brent | This is a standing item on the committee's agenda. Members will be updated on the current position regarding school places in the borough. A written report will be provided for this meeting. | Report noted – agreed to keep this item |

| Meeting Date | Item | Issue for committee to consider | Outcome |
|-----------------------------|---|---|---------|
| 29 th March 2011 | Education Standards in Brent | The committee will receive a report on the 2010 education standards in Brent. | |
| | Review of full time nursery places in Brent | Cllr Gladbaum has seen an article on this in the Brent Magazine and would like a report on the key changes and the impact that this will have on young people. | |
| | Children's Centres in Brent | Report listed in the forward plan, to come to the Children and Young People Committee for scrutiny – this went to the Executive in February 2011 | |
| | Verbal Update – School Places in Brent | This is a standing item on the committee's agenda. Members will be updated on the current position regarding school places in the borough. | |

| Meeting Date | Item | Issue for committee to consider | Outcome |
|--|--|--|---------|
| Summer 2011 (date still to be set) | Special Educational Needs | The committee will consider the SEN One Council project, which has previously been reported to members, in December 2010. Depending on progress with this work, this could be taken by the committee in June 2011. | |
| | Impact of the budget on future service delivery (including schools budget) | The committee will receive a report on the impact that the CSR and local government settlement will have on children's services, including the Brent schools budget, which is listed separately in the council's forward plan. | |
| | Youth service review update | As requested by the committee in October 2010. | |
| | All through schools | The committee was interested in considering the merits of all through schools and whether Brent should be pursuing this as a viable option in any school expansion strategy. A report on this issue will be presented to the committee for discussion. | |
| | Youth Offending Task Group | The final report of the task group will be presented to members for approval. | |

| Item | Issue for the committee to consider |
|--|--|
| Emerging legislation | To look at the impact of emerging legislation on work within the children and families department, following the formation of a new government. |
| Underachievement in Brent Schools | It has been suggested that the Children and Young People Committee considers a report on the underachievement of pupils in Brent schools, particularly Somali pupils. The focus of the report should be on the services that are in place to help underachieving groups, rather than looking at statistics on performance. |
| Brent Music Service | The committee has asked for a report on the Brent Music Service. |
| Welsh Harp Education Centre | The committee is concerned about the possible closure of the Welsh Harp Education Centre and has asked for a report on this issue, setting out the services that it provides for school pupils and their families and the options available to replace those services in the borough. |
| Family Support Services | The committee has requested a report on family support services in Brent. |
| Domestic Violence – Children's Partnership Project | The committee will consider the Children's Partnership report on domestic violence in Brent, following up previous presentations to the committee on this issue. |